# IN THE SUPERIOR COURT OF DECATUR COUNTY STATE OF GEORGIA

JUNE FAIRCLOTH, CHAD DOLLAR, KRISTINA MARTIN, and LISA DASILVA,	)
Plaintiffs,	) Civil Action File No. 24CV00046
V.	)
CITY OF BAINBRIDGE; DECATUR	)
COUNTY; DECATUR COUNTY SCHOOL	)
DISTRICT; DECATUR BOARD OF	)
<b>EDUCATION</b> ; and <b>DECATUR COUNTY</b>	)
BOARD OF TAX ASSESSORS,	)
	)
Defendants.	

# PLAINTIFFS' MOTION AND MEMORANDUM OF LAW IN SUPPORT OF THEIR EMERGENCY MOTION FOR INTERLOCUTORY INJUNCTION AND TEMPORARY RESTRAINING ORDER

Plaintiffs June Faircloth, Chad Dollar, Kristina Martin and Lisa DaSilva (collectively "Plaintiffs") submit this Motion and Memorandum of Law in Support of their Emergency Motion for Interlocutory Injunction and Temporary Restraining Order (the "Motion") against Defendants City of Bainbridge (the "City"), Decatur County (the "County"), Decatur County School District (the "District"), Decatur Board of Education (the "BOE"), and Decatur County Board of Tax Assessors (the "BOTA") (collectively, "Defendants") and Intervenor Safer Human Medicine, Inc. ("SHM"), respectfully asking that the Court issue a temporary restraining order and interlocutory injunction in their favor preventing the Defendants and SHM from enforcing the PILOT Agreement and Project Agreements (collectively, the "Agreements") against the Defendants.

#### I. INTRODUCTION

The Georgia Open Meetings Act, O.C.G.A. § 50-14-1 (the "Open Meetings Act") guarantees Plaintiffs the right to transparency for certain government actions and invalidates all votes and approvals made by a public agency that violates the Open Meetings Act. Plaintiffs,

residents of Decatur County, seek a declaration that agreements for the construction of Project Liberty are void and unenforceable against the Defendants because the Defendants approved them in violation of the Open Meetings Act. In complete disregard for Plaintiffs rights, without any deference to this Court, and in direct contradiction to Defendants' own admissions of Open Meetings Act violations, SHM has stated that it intends to forge ahead to enforce the Agreements and construct Project Liberty. The Decatur County-Bainbridge Industrial Development Authority ("Industrial Authority") and SHM have also filed a joint status report with the United States District Court for the Middle District of Georgia, advising it of their collusive determination that only limited discovery is necessary, and that the case is otherwise ready for a ruling from that Court without regard to the matters before this Court or the arguments of the proposed intervenors in that case. Conveniently, SHM and the Industrial Authority's filing in the federal case is silent as to the cases pending in this Court, which as this Court knows, clearly confirm that, among other things, the Industrial Authority withdrew its participation from Project Liberty and the bond transaction has already expired on its own terms.

As set forth below, the public interest would be disserved by enabling the Defendants and SHM to flout the law, and the equities overwhelmingly favor granting Plaintiffs' application for a temporary restraining order or interlocutory injunction.

<sup>1</sup> SAFER HUMAN MEDICINE, GEORGIA COURT OF APPEALS DECISION STANDS, SAFER HUMAN MEDICINE STAYS THE COURSE (April 8, 2025), attached hereto as Exhibit A.

#### II. STATEMENT OF FACT AND PROCEDURAL HISTORY<sup>2</sup>

### A. Project Liberty

In the fall of 2023, the City and the Industrial Authority and the City concocted a plan with SHM to construct "Project Liberty," a proposed primate breeding research facility that, if constructed, would house up to 30,000 primates directly next to Plaintiffs' residential properties. (Am. Compl. ¶¶ 13, 42.) The Authority and City promised SHM incentives, including a capital infrastructure package, to be paid for by taxpayers, and significant tax abatement. (*Id.* at ¶¶ 18, 20, Ex. G.) These incentives were, in part, memorialized in two contracts—the PILOT Agreement and Project Agreement. (*Id.* at Ex. A.)

#### B. Obligations Under the Project Agreement and PILOT Agreement

The Defendants' obligations under the Agreements are distinct from those of the Authority and SHM, and can be summarized as follows:

- All Defendants agreed to not seek ad valorem taxes on SHM's interest in the Project, subject to certain exceptions (PILOT Agreement, attached hereto as Exhibit B, § 2.2);
- All Defendants agreed to "facilitate the timely issuance of all Permits . . . required" for construction of the Project; to provide certifications as reasonably required by SHM to claim tax credits or exemptions; and to rezone the Project's site to permit a use consistent with the Project (Project Agreement, attached hereto as Exhibit C, §§ 3.1(a), 8.1, 9.1);

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<sup>&</sup>lt;sup>2</sup> Facts supporting emergency relief in favor of Plaintiffs are fully set forth in Plaintiffs' Verified Amended Complaint filed October 22, 2024, and, in the interest of judicial economy, those facts are incorporated herein by reference.

- The City and County agreed to waive permitting fees and utility connection fees, waive occupational tax and business license fees, and ensure approval of SHM for a GATE certificate (Project Agreement, §§ 3.1(b), 3.2, 3.3);
- The City agreed to construct and install Road Infrastructure in accordance with plans approved by SHM and to design and construct water supply infrastructure, wastewater infrastructure, natural gas lines, electric service infrastructure, and fiber telecommunication lines for the Project (Project Agreement, §§ 4.4, 7.1, 7.2, 7.3, 7.4); and
- The BOTA agreed that the inventory of SHM in the Project is subject to the Freeport Exemption from taxation (Project Agreement, § 8.2).

# C. Defendants' Violations of the Open Meetings Act

Yet, none of these obligations are actually enforceable against the Defendants. The Defendants each failed to comply with the Open Meetings Act, which requires that special called meetings of government agencies be public, that a notice of the meeting be posted at least 24 hours in advance to the legal organ in which notices of sheriff's sales are published, that the agencies make the meeting's agenda available before the meeting and post the agenda at the meeting site, and that, within two days of the meeting, the attending agencies prepare for public inspection a summary of the subjects acted on and the identities of all members present at the meeting. O.C.G.A. § 50-14-1. Multiple Defendants failed to publish a public agenda for the Special Called Meeting or publish minutes that included the identities of those who voted on the Agreements. (Am. Compl. ¶ 35-37.) And the meeting minutes prepared by other Defendants, such as the City and the BOE did not even reference the PILOT Agreement (Am. Comp. ¶ 33-34, Ex. A.) And

there is no individual record from other Defendants, such as the School District or the BOTA, confirming their attendance at all. (*Id.* at ¶ 39.)

Importantly, the Defendants do not even contest the myriad flaws in the Special Called Meeting. Indeed, both the BOTA and County readily admit they failed to adhere to the Open Meetings Act because they did not provide any notice of the Special Called Meeting, as required by O.C.G.A. § 50-14-1(d)(2), and failed to post an agenda, as required by O.C.G.A. § 50-14-1(e)(1). (County's Answer, ¶ 52; BOTA Answer, ¶ 70.) And both the BOTA and County admit that the Agreements are not binding on them and that the obligations set forth therein cannot be enforced against them. (County's Answer, ¶ 53; BOTA Answer, ¶ 72.) The Defendants' approval of the Agreements cannot be binding as to the Defendants, pursuant to O.C.G.A. § 50-14-1(b)(2).

### D. Validation of the Authority's Bond

SHM was permitted to intervene, and relies on the Bond Validation Order issued in *State* v. Safer Human Medicine, Inc., Case No. 23CV0026 (Super. Ct. Jan. 2, 2024) as being dispositive of this case. SHM's arguments are false and misguided. The Court validated only the Authority's bond and the Agreements' obligations against the Authority and SHM. Id. The Defendants were not parties to that action, and the Bond Validation Order does not state, as it does with respect to the Industrial Authority, that the Agreements are binding on Defendants once executed. See generally id. Even still assuming the form of the Agreements are validated, the actual execution of the Agreements requires compliance with the Open Meetings Act. Approval of the Agreements pursuant to the Open Meetings Act has not yet taken place. Stated another way, even if the form of the Agreements are validated, the execution is not.

After discovering the numerous Open Meetings Act violations and misrepresentations underlying the Authority and SHM's bond validation request, the State of Georgia (the "State") first moved this Court for reconsideration of the Bond Validation Order, (Motion for

Reconsideration or in the Alternative to Set Aside the Validation Order, State v. Safer Human Medicine, Inc., Case No. 23CV00260 (Super. Ct. Jan. 30, 2024)), and then later appealed the Bond Validation Order. See generally State v. Safer Human Medicine, Inc., Case No. A24A1078 (Ga. Ct. App.). That appeal was dismissed and a later petition for certiorari were denied. See State of Georgia v. Decatur County-Bainbridge Industrial Development Authority, Case No. S25C0401 (Ga. April 8, 2025). However, neither the Court of Appeals nor the Supreme Court considered the merits of the legal arguments, and did not consider any of the matters before this Court or matters that took place after the Bond Validation Order was issued, including, but not limited to the Industrial Authority's termination of Project Liberty under the PILOT Agreement and the expiration of the bond transaction under the Project Agreement.

#### E. The Threat of Irrevocable Harm to Plaintiffs

The State's appeal of the Bond Validation Order was not about the enforceability of the Agreements, and whether Project Liberty remains viable. Rather, it was limited in scope and addressed only whether the Bond Validation Order could be overturned. Both the harms, and the merits of many of the State's arguments remain unresolved. In this particular lawsuit, Plaintiffs seek a declaration that (1) the Defendants did not comply with the Open Meetings Act, (2) any actions or votes taken by the County at the Special Called Meeting are not binding on the Defendants, and (3) the Project Agreement and PILOT Agreement are void, not binding, and cannot be enforced against the Defendants. (Am. Compl. ¶ 54-81.)

In complete disregard for Plaintiffs' independent and ongoing action, SHM issued a press release on April 8, 2025, in which it declared, with no legal backing, that the "Georgia Supreme Court's decision not to hear a challenge to an earlier ruling handed down by the Georgia Court of Appeals permit[s] its Bainbridge project to move forward" and "clears the way for SHM's continued investment in Bainbridge." SAFER HUMAN MEDICINE, GEORGIA COURT OF APPEALS

DECISION STANDS, SAFER HUMAN MEDICINE STAYS THE COURSE (April 8, 2025) (emphasis added), attached hereto as Exhibit C. In the press release, SHM's CEO, Jim Harkness, stated:

With the Supreme Court's denial of this challenge, we can begin preparing for construction on our state-of-the art facility that will advance American medical research, provide good-paying jobs, and increase economic opportunities for Bainbridge, Georgia. . . . We look forward to breaking ground.

Id. (emphasis added). Further, SHM has already announced its acquisition of an existing quarantine facility to fast track the development of the Project. SAFER HUMAN MEDICINE, SAFER HUMAN MEDICINE ACQUIRES HOLDING FACILITY IN LABELLE, FLORIDA (Feb. 18, 2025) (attached hereto as Exhibit D.) If left to their own devices, it is clear the Industrial Authority and certain of the Defendants and SHM will enforce the Agreements regarding this Court's jurisdiction, resulting in irrevocable harm to Plaintiffs.

#### III. ARGUMENT

Pursuant to O.C.G.A. § 9-5-1, an interlocutory injunction—or temporary restraining order—may be entered to restrain acts "contrary to equity and good conscience and for which no adequate remedy is provided at law." An interlocutory injunction is intended to preserve the status quo of the parties pending final adjudication of the parties' claims. *Bailey v. Buck*, 266 Ga. 405, 406 (1996) (quoting *MARTA v. Wallace*, 243 Ga. 491, 494 (1979)). A court considers four factors when deciding whether to grant a preliminary injunction:

(1) there is a substantial threat that the moving party will suffer irreparable injury if the injunction is not granted; (2) the threatened injury to the moving party outweighs the threatened harm that the injunction may do to the party being enjoined; (3) there is a substantial likelihood that the moving party will prevail on the merits of [their] claims at trial; and (4) granting the interlocutory injunction will not disserve the public interest.

SRB Inv. Servs., LLLP v. Branch Banking & Trust Co., 289 Ga. 1, 5 (2011) (citing Bishop v. Patton, 288 Ga. 600, 604 (2011)). These four factors need not all be present to obtain an interlocutory

injunction; rather, an interlocutory injunction should be issued if, in the court's broad discretion, the balance of equities of the parties favor the party seeking the injunction. *Id.*; *Bernocchi v. Forcucci*, 279 Ga. 460, 461 (2005).

# A. Plaintiffs Will Suffer Irreparable Harm if an Injunction Is Not Granted

"The first factor — substantial threat of irreparable injury if an interlocutory injunction is not entered — is the most important one, given that the main purpose of an interlocutory injunction is to preserve the status quo temporarily to allow the parties and the court time to try the case in an orderly manner." City of Waycross v. Pierce County Board of Commissioners, 300 Ga. 109, 111 (2016). A substantial threat of irreparable injury exists if, absent the interlocutory injunction, plaintiffs would be left remediless. See SRB Inv. Servs., LLLP v. Branch Banking & Tr. Co., 289 Ga. 1, 8 (2011) (quoting *Bishop v. Patton*, 288 Ga. 600, 605 (2011)). Such is the case here. Without a preliminary injunction, even if this Court were to rule in Plaintiffs' favor and declare the Agreements unenforceable against the Defendants, the order would be nothing more than a piece of paper given that SHM and the Industrial Authority are attempting to enforce them based on SHM's directive alone. Once construction starts, properties are conveyed and money is spent, there is no squeezing the toothpaste back into the tube, and Plaintiffs are not required to wait to be injured before seeking relief. See Ellis v. Ga. Kraft Co., 219 Ga. 335, 337 (1963) ("[O]ne is not required to await the infliction of injury before seeking to prevent it by injunction."). Without an interlocutory injunction, Plaintiffs will suffer irreparable harm.

# B. Plaintiffs Maintain a High Likelihood of Success on the Merits of their Claims

There is a substantial likelihood that Plaintiffs will prevail on the merits of their claims in the underlying action. Evidence will show that the Defendants failed to comply with the Open Meetings Act when calling and voting at the Special Called Meeting. (Am. Compl. ¶¶ 33-41.)

Defendants even admit their violations, and the County and BOTA readily agree that the Plaintiffs are entitled to the relief sought.<sup>3</sup>

Only SHM, an intervenor, raises any argument in support of the Agreements' enforceability against the Defendants, and even it does not—and cannot—claim that the Defendants complied with the Open Meetings Act. Rather, SHM reasons that, even though the Defendants violated Georgia law, (1) the Bond Validation Order conclusively established the enforceability of the Agreements against them, and (2) the Plaintiffs' lawsuit is barred under the Public Lawsuits Act. (See Safer Human Medicine Inc.'s Motion to Dismiss First Amended Complaint.) Both arguments are wrong. The Plaintiffs are likely to prevail against each of these defenses for the reasons set forth in their Response in Opposition to Safer Human Medicine's Motion to Dismiss.

And the State, as the party that commenced the proceeding that resulted in the Bond Validation Order, has intervened and seeks to enforce the terms of the Bond Validation Order as it was entered, which is not SHM's intent or the intent of some of the Defendants. Those arguments, unique from those that Plaintiffs are making, impacts the outcome of this case.

#### C. Public Interest Overwhelmingly Favors an Injunction

Granting the Plaintiffs' requested injunction will serve the public interest by preventing the Defendants from disregarding their legal obligations under the Open Meetings Act. As stated by the Supreme Court of Georgia, the Open Meetings Act "was enacted in the public interest to protect the public — both individuals and the public generally — from 'closed door' politics and the potential abuse of individuals and the misuse of power such policies entail." *Cardinale v. City of Atlanta*, 290 Ga. 521, 524 (2012) (emphasis added) (quoting *EarthResources, LLC v. Morgan* 

<sup>&</sup>lt;sup>3</sup> Separately, Plaintiffs are likely to prevail on the Open Records Act claims.

County, 281 Ga. 396, 399 (2006)). Moreover, transparency and accuracy in meeting minutes are

established public interests. See id. at 526. Accordingly, Georgia law is clear that the Open

Meetings Act "must be broadly construed to effect its remedial and protective purposes." Atlanta

Journal v. Hill, 257 Ga. 398, 399 (1987).

Failing to grant the requested injunction would undercut these established public interests

and permit the Defendants to enforce obligations voted on in secret, setting a dangerous precedent

for Georgia authorities looking to move forward with unpopular actions, like the Project, to the

detriment of all Georgia citizens.

D. The Threatened Harm to Plaintiffs Greatly Outweighs Any Risk of Harm to

**Defendants and SHM** 

Finally, where permanent changes to land are involved, as it is here if the Agreements are

enforced against the Defendants, the threatened harm is irreparable. Westpark Walk Owners v.

Stewart Holdings, 288 Ga. App. 633, 635 (2007); Focus Entm't Int'l v. Partridge Greene, 253 Ga.

App. 121, 127 (2001). Moreover, Plaintiffs face a complete loss of their rights under Georgia law

and implementation of illegal agreements by the Defendants. In contrast, the worst possible harm

faced by the Defendants and SHM is time.

IV. CONCLUSION

For the reasons set forth herein, Plaintiffs respectfully request that the Court expeditiously

grant the Plaintiffs' Motion and issue a temporary restraining order and emergency interlocutory

injunction in their favor preventing the Defendants and SHM from enforcing the Agreements

against the Defendants.

Dated: April 21, 2025

ARNALL GOLDEN GREGORY LLP

By: /s/ Rebecca A. Davis

Rebecca A. Davis

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Attorneys for June Faircloth, Chad Dollar, Lisa DaSilva and Kristina Martin

# **CERTIFICATE OF SERVICE**

I hereby certify that on this the 21st day of April, 2025, I caused to be electronically filed the foregoing with the Clerk of the Court using the PeachCourt eFileGA e-filing system.

/s/Rebecca A. Davis
Rebecca A. Davis

# **EXHIBIT A**



#### FOR IMMEDIATE RELEASE

Safer Human Medicine April 8, 2025

### Georgia Court of Appeals Decision Stands, Safer Human Medicine Stays the Course

Supreme Court declines to hear challenge, validating earlier appellate outcome

[Bainbridge, GA] – Safer Human Medicine (SHM) is pleased with the Georgia Supreme Court's decision not to hear a challenge to an earlier ruling handed down by the Georgia Court of Appeals permitting its Bainbridge project to move forward.

"With the Supreme Court's denial of this challenge, we can begin preparing for construction on our state-of-the-art facility that will advance American medical research, provide good-paying jobs, and increase economic opportunities for Bainbridge, Georgia," said **Jim Harkness, CEO of Safer Human Medicine.** "We look forward to breaking ground and earning the people's trust in this community as we build our business and meaningful relationships. We will do that by operating with the highest standards and supporting American medical research to develop new life-saving medicines."

#### **Economic Benefits for Bainbridge and Decatur County:**

The Supreme Court's ruling clears the way for SHM's continued investment in Bainbridge, bringing substantial economic benefits to the community:

- Economic Impact: SHM's Bainbridge facility is estimated to provide \$743 million in total economic output over the next decade. This includes \$202 million in salaries and benefits, supporting 403 new jobs—227 direct operational roles, 79 construction jobs, and 97 indirect positions in supporting sectors of Bainbridge's economy.
- Higher Wages: SHM significantly expands economic opportunities for residents by offering competitive salaries across all job levels—well above local averages.
- Local Tax Revenue Contributions: The Bainbridge facility will generate \$7.2 million in local tax revenue over the next decade, providing \$3.6 million each to Bainbridge and Decatur County. These funds will support public schools, infrastructure, and essential services.

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#### **About Safer Human Medicine:**

Safer Human Medicine (SaferHM.com) is a trusted provider of high-quality, ethically sourced non-human primates for biomedical research. Committed to advancing medical breakthroughs, we work closely with research institutions and pharmaceutical companies to support the development of life-saving treatments and therapies. Guided by rigorous animal care and welfare standards, Safer Human Medicine ensures the highest ethical practices while enabling critical research that improves human health worldwide.

# EXHIBIT B

#### PILOT AGREEMENT

by and between

# SAFER HUMAN MEDICINE, INC.,

and

DECATUR COUNTY-BAINBRIDGE INDUSTRIAL DEVELOPMENT AUTHORITY
CITY OF BAINBRIDGE, GEORGIA
DECATUR COUNTY, GEORGIA
DECATUR COUNTY SCHOOL DISTRICT
DECATUR COUNTY TAX COMMISSIONER
DECATUR COUNTY BOARD OF TAX ASSESSORS

**Effective Date:** 

January 1, 2024

#### PILOT AGREEMENT

THIS PILOT AGREEMENT, dated as of January 1, 2024 ("Effective Date"), as modified, supplemented, or amended from time to time ("Agreement"), is made by and between SAFER HUMAN MEDICINE, INC., a Delaware corporation ("Company"), and the DECATUR COUNTY-BAINBRIDGE INDUSTRIAL DEVELOPMENT AUTHORITY, a public body corporate and politic established under the laws of the State of Georgia and a local development authority for Bainbridge, Decatur County, Georgia ("Authority"), the CITY OF BAINBRIDGE, GEORGIA, a municipal corporation of the State of Georgia ("City"), DECATUR COUNTY, GEORGIA, a political subdivision of the State of Georgia ("County"), the DECATUR COUNTY SCHOOL DISTRICT ("District"), the DECATUR COUNTY TAX COMMISSIONER ("Commissioner"), and the DECATUR COUNTY BOARD OF TAX ASSESSORS ("Tax Assessors"). The above-referenced entities may from time to time be referred to individually as a "Party" and collectively as "Parties," and the entities other than the Company may from time to time be referred to as "Public Authorities." Any capitalized terms not defined herein shall have the meanings provided in the hereinafter defined Rental Agreement, Bond Resolution, or Project Agreement, as applicable.

#### WITNESSETH:

WHEREAS, the Company, and the Public Authorities, have entered into a Project Agreement dated December 11, 2023 ("Project Agreement") pursuant to which the Company has determined to locate a group of animal husbandry facilities and other related facilities and other building(s) and improvements totaling approximately 1.75 million square feet, as may be appropriate, on land located in Decatur County, Georgia, together with building fixtures, systems, machinery and building equipment, as more thoroughly described in the Project Agreement ("Project"); and

WHEREAS, in the Project Agreement, the Authority has agreed to acquire the Project Site (as defined in the Project Agreement) and to rent such Project Site to the Company pursuant to that certain Rental Agreement ("Rental Agreement"), to be executed by and between the Authority, as landlord, and the Company, as tenant, and in connection therewith the Authority agrees to issue the Bonds described in the Project Agreement in such amounts and at such times as shall be required to finance the Project, so that the Bonds, the Rental Agreement, this Agreement, and other related documents are implemented to achieve certain ad valorem tax benefits, including provision for the Company to make certain payments in lieu of taxes ("PILOT Payments") to the Authority in connection with the Project related to such ad valorem tax treatment, and for related purposes, as described in the Project Agreement and the other Bond Documents (as defined in the Bond Resolution); and

WHEREAS, the Authority's willingness to issue the Bonds and enter into the Rental Agreement to assist the Company with the acquisition, construction, installation, and equipping thereon of the real and personal property to be included in the Project, in furtherance of the benefits derived therefrom, are material factors considered by the Company in connection with its determination to locate the Project within the jurisdiction of the Authority; and

WHEREAS, the Public Authorities have been specifically authorized to negotiate the provisions of and to enter into the Project Agreement and this Agreement related to property tax savings and PILOT Payments related to the Project;

WHEREAS, on the Effective Date, the commitments contained in this Agreement shall become legally binding obligations of the Public Authorities, whose commitments are made in consideration for the Company's decision to locate the Project at the Project Site and its investment and employment

WHEREAS, the Authority has determined that by entering into and performing its obligations under the Project Agreement and hereunder, and by agreeing to enter into the Rental Agreement described above, it will be acting in furtherance of the public purposes for which it was created;

NOW, THEREFORE, in consideration of the mutual covenants contained herein, and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged by all of the Parties hereto, the Parties do hereby agree as follows:

#### **ARTICLE I**

#### REPRESENTATIONS AND WARRANTIES; CONDITIONS PRECEDENT

Section 1.1. Representations and Warranties of the Authority. The Authority represents and warrants to the Company as follows:

- (a) The Authority is a public body corporate and politic and public instrumentality of the State, and a development authority duly created under and by virtue of the Constitution and laws of the State of Georgia, including specifically, but without limitation, that certain amendment to the Constitution of the State of Georgia, 1968 Ga. Laws 1780, as amended by 1981 Ga. Laws 3482 and as continued by 1985 Ga. Laws 3930 (collectively, "Act"), and, if and to the extent applicable, the Development Authorities Law of the State of Georgia (O.C.G.A. § 36-62-1 et seq.), as amended (collectively, "Act"); and
- (b) The Authority has the requisite power to execute, deliver and perform the terms and provisions of this Agreement and has taken all necessary action to authorize the execution, delivery and performance by it of this Agreement. This Agreement has been duly executed and delivered by the Authority and constitutes its legal, valid and binding obligation enforceable in accordance with its terms.
- Section 1.2. Representations and Warranties of the Tax Assessors. The Tax Assessors warrant that it is legally constituted and its members are serving in accordance with the laws of the State of Georgia, and that it has been authorized by its Board of Commissioners to enter into this Agreement.
- Section 1.3. Representations and Warranties of the Commissioner. The Commissioner warrants that it is legally constituted is serving in accordance with the laws of the State of Georgia, and is authorized to enter into this Agreement.
- Section 1.4. Representations and Warranties of the District. The District warrants that it is legally constituted and its members are serving in accordance with the laws of the State of Georgia, and that it has been authorized by its Board of Education to enter into this Agreement.
- Section 1.5. Representations and Warranties of the City. The City warrants that it is legally constituted and its council members are serving in accordance with the laws of the State of Georgia, and that it has been authorized by its City Council to enter into this Agreement.
- Section 1.6. Representations and Warranties of the County. The County warrants that it is legally constituted and its commissioners are serving in accordance with the laws of the State of Georgia, and that it has been authorized by its Board of Commissioners to enter into this Agreement.

Section 1.7. Right of Termination; Conditions Precedent to the Closing. Prior to issuance of the Bonds and the consummation of the transactions required to implement the structure as set forth herein ("Closing"), it is acknowledged that the Company and the Authority each have the right to elect not to proceed with the Project and to terminate the Rental Agreement in the event certain conditions precedent to the Closing set forth in the Rental Agreement are not satisfied. If any Party has the right to terminate the Rental Agreement, such right shall also include the right to terminate this Agreement.

Section 1.8. Independent Consideration. Upon execution of this Agreement, the Company has delivered to the Authority, and the Authority acknowledges receipt of fifty dollars (\$50.00) ("Independent Consideration") as consideration for Authority's execution, delivery and performance of this Agreement. The Independent Consideration is in addition to and independent of any other consideration provided for in this Agreement, is non-refundable and shall be retained by Authority notwithstanding any other provisions of this Agreement.

Section 1.9. Approval; Execution. The Public Authorities represent and warrant to the Company by the Public Authorities' execution of this Agreement, that the Public Authorities have approved this Agreement at one or more duly noticed and properly called public meeting(s), and have recorded the action so taken in the official minutes of such entity.

Section 1.10. Effect of Termination. If this Agreement is cancelled and terminated by the Company, as provided in this Article I, then upon any such cancellation and termination, no party shall have any further duties, obligations or liabilities hereunder, except for any such obligations that expressly survive any cancellation or termination hereof.

#### **ARTICLE II**

#### THE RENTAL AGREEMENT

Section 2.1. General. On the closing date, the Authority, as landlord, and the Company, as tenant, shall enter into the Rental Agreement with respect to the Project Site, as described in the Project Agreement. The Rental Agreement shall be in substantially the form set forth as <a href="Exhibit C">Exhibit C</a> to a Bond Resolution adopted by the Authority on December 11, 2023 ("Bond Resolution"), and as approved and acknowledged by the other Public Authorities also on December 11, 2023, subject to such changes as may be agreed upon by the Authority and the Company prior to the Closing Date.

Section 2.2. No Taxation of Authority or Company Interests in Project. Under the Act, the Authority is not required to pay ad valorem tax on its interest in the property comprising the Project. The Parties agree that the Rental Agreement is structured so that the Company's interest in the Project constitutes a usufruct, or, as to personal property, a nontaxable bailment for hire, and not a leasehold estate or a taxable estate for years. The Public Authorities have evaluated the Rental Agreement and have determined and hereby agree that the Company's interest in the Project under the Rental Agreement will constitute a usufruct, or, as to personal property, a bailment for hire, and such interests will not constitute a leasehold estate or a taxable estate for years. Thus, while the Rental Agreement is in effect, the Public Authorities have determined the exempt status of the Company's interest in the Project and represent, warrant and agree that the Company shall not pay ad valorem taxes on its interest in the Project; provided however, that in order to prevent the applicable taxing authorities from being deprived of revenues relating to the Project during the term of the Rental Agreement, the Company agrees that in consideration of the Project Agreement, this Agreement, the Rental Agreement and other benefits, it shall make PILOT Payments in the amounts and the manner as described in Exhibit A attached hereto subject to any adjustments pursuant to Article II of the Project Agreement.

Section 2.3. Taxation Upon Termination of Rental Agreement. If at any time the Rental Agreement is terminated with respect to the Project and the Company takes title thereto, the Project will be taxable according to normal ad valorem property taxation rules that are applicable to privately-owned property. In addition, to the extent the Company makes any capital expenditures in excess of the capital expenditures financed through one or more advance requests with respect to the outstanding Bonds, as of January 1 of any year during the term of the Rental Agreement, such excess capital expenditures shall be subject to normal ad valorem taxation. Early termination of the Rental Agreement will not affect any PILOT Payments on the Project for prior years.

#### ARTICLE III

#### **MISCELLANEOUS**

Section 3.1 Governing Law. This Agreement shall be governed and construed under the laws of the State of Georgia.

Section 3.2 Notices. All notices, approvals, consents, requests and other communications hereunder shall be in writing and shall be deemed to have been given when delivered by hand or mailed by first class registered or certified mail, return receipt requested, postage prepaid, or delivered by reputable courier (with charges prepaid), and addressed as follows, irrespective of such other addresses or office locations which a party has:

If to the Company:

Safer Human Medicine, Inc.

21 Sheldon Road

Cohasset, Massachusetts 02025

Attention: David Johst, President and General Counsel

Email: dave.johst@saferhm.com

with concurrent copies to (does not constitute notice):

Savills Inc.

1252 Ingerson Road

Arden Hills, Minnesota 55112 Attn: Ms. Ann Marie Collins Email: ACollins@savills.us

And

Walter E. Jones, Esq. Balch & Bingham LLP Email: wjones@balch.com 30 Ivan Allen, Jr. Boulevard NW Suite 700

Atlanta, Georgia 30308 404.962,3540 Telephone:

If to the Authority:

**DECATUR COUNTY-BAINBRIDGE** 

INDUSTRIAL DEVELOPMENT AUTHORITY

P.O. Box 755

Bainbridge, Georgia 39818 Telephone: 229.246.4774 Attention:

**Executive Director** 

Email:

rm@bainbridgedecaturga.com

and for each of the Public Authorities, with a copy to (does not constitute notice):

King Kozlarek Law LLC

Attention: Email: Michael E. Kozlarek, Esq. michael@kingkozlarek.com

Post Office Box 565

Greenville, South Carolina 29602-0565

Telephone: 803.312.3199

COUNTY:

Decatur County, Georgia

P. O. Box 726

Bainbridge, Georgia 39818 Telephone: 229-248-3030 Facsimile: 229-246-2062

Attention: Alan Thomas, County Administrator

Email: athomas@decaturcountyga.gov

with concurrent copies to (does not constitute notice);

Bruce W. Kirbo, Jr. Esquire

Kirbo & Heckman Attorneys at Law LLC

206 West Water Street Bainbridge, Georgia 39817

Email: bkirbo@kirbolawyers.com

CITY:

City of Bainbridge, Georgia

P. O. Box 158

Bainbridge, Georgia 39818 Telephone: 229-248-2005 Facsimile: 229-246-7311

Attention: Chris Hobby, City Manager Email: chrish@bainbridgecity.com

with concurrent copies to (does not constitute notice):

Thomas B. Conger. Esquire

Conger & Smith Attorneys at Law LLC

218 East Water Street
Bainbridge, Georgia 39817
Email: tomconger@bellsouth.net

DISTRICT:

Decatur County School District

100 South West Street Bainbridge, Georgia 39817 Telephone: 229-248-2200

Attention: Tim Cochran, Superintendent of Schools

Email: tcochran@dcboe.com

TAX ASSESSORS:

Decatur County Board of Tax Assessors

P. O. Box 1106

Bainbridge, Georgia 39818 Telephone: 229-248-3008 Facsimile: 229-248-3053

Attention: Amy Rathel, Chief Appraiser Email: amy@decaturcountyga.gov

TAX COMMISSIONER:

Decatur County Tax Commissioner

P.O. Box 246

Bainbridge, Georgia 39818 Telephone: 229-248-3021 Facsimile: 229-248-3747 mharrell@decaturcountyga.gov

The parties referred to above may, by notice given in the manner provided hereunder, designate any further or different addresses to which subsequent notices, approvals, consents, requests or other communications shall be sent or persons to whose attention the same shall be directed.

Section 3.3 Binding Effect. This Agreement shall inure to the benefit of and shall be binding upon the Authority and the Company, and their respective successors and assigns.

Section 3.4 Intergovernmental Contract. The provisions of this Agreement related to the determination of exemption and non-taxability of the Authority's and the Company's respective interests in the Project and administration of the PILOT Payments by the Authority and the provision of services by each as authorized by law shall collectively constitute an intergovernmental agreement under the Georgia Constitution Art. IX, Sec. III, Para. I by and between the Authority and the Tax Assessors. Such intergovernmental agreement is subject to the 50-year term limit contained in such provision of the Georgia Constitution but shall expire earlier upon its complete performance or at the end of the term of the Rental Agreement.

- Section 3.5 Severability. If any provision hereof shall be held invalid or unenforceable by any court of competent jurisdiction, such holding shall not invalidate or render unenforceable any other provision hereof.
- Section 3.6 Amendments. This Agreement may not be amended or modified without the prior written consent of the Public Authorities and the Company (or the Company's successor or assign).
- Section 3.7 Counterparts. This Agreement may be executed in any number of counterparts, each of which shall be deemed to be an original, but all of which shall together constitute one and the same instrument.
- Section 3.8 Captions. The captions and headings herein are for convenience only and in no way define, limit or describe the scope or intent of any provisions hereof
- Section 3.9 Conflicting Provisions. In the event that there exists a conflict between any term, condition, or provision contained within this Agreement, and in any term, condition, or provision contained within the Project Agreement, the term, condition, or provision contained within the Project Agreement shall control.

[SIGNATURE PAGES BEGIN ON FOLLOWING PAGE]

IN WITNESS WHEREOF, the Parties have caused this PILOT Agreement to be executed in their respective names and their respective seals to be hereunto affixed and attested by their duly authorized officers, all as of the date first above written.

# SAFER HUMAN MEDICINE, INC.

Signed, sealed and delivered	Ву:	
in the presence of:	Name:	
	Title:	
Unofficial Witness	_	
	[SEAL]	
Notary Public	-	
Commission Expiration Date:		
[NOTARY SEAL]		

[Signature page PILOT Agreement - Project Liberty]

# DECATUR COUNTY-BAINBRIDGE INDUSTRIAL DEVELOPMENT AUTHORITY

Signed, sealed and delivered in the presence of:	Ву:	
	Name:	
Unofficial Witness	Title:	
	[SEAL]	
Notary Public	<del></del>	
Commission Expiration Date:		
[NOTARY SEAL]		

[Signature page PILOT Agreement – Project Liberty]

# DECATUR COUNTY BOARD OF TAX ASSESSORS

Signed, sealed and delivered	
in the presence of:	Ву:
	Name:
	Title:
Unofficial Witness	1
	[SEAL]
Notary Public	
Commission Expiration Date:	
[NOTARY SEAL]	

 $[Signature\ page\ PILOT\ Agreement-Project\ Liberty]$ 

## DECATUR COUNTY TAX COMMISIONER

Signed, sealed and delivered in the presence of:	By: Name:	
Unofficial Witness	Title:	
Notary Public	<del>-</del> 2	
Commission Expiration Date:		
[NOTARY SEAL]		

# DECATUR COUNTY, GEORGIA

Signed, sealed and delivered in the presence of:	Ву:
	Name:
	Title:
Unofficial Witness	
	[SEAL]
Notary Public	
Commission Expiration Date:	
[NOTARY SEAL]	

[Signature page PILOT Agreement – Project Liberty]

# CITY OF BAINBRIDGE, GEORGIA

Signed, sealed and delivered in the presence of:	By: Name: Title:	
Unofficial Witness	_	
	[SEAL]	(6)
Notary Public	<del></del>	
Commission Expiration Date:		
[NOTARY SEAL]		

[Signature page PILOT Agreement – Project Liberty]

# DECATUR COUNTY SCHOOL DISTRICT

Signed, sealed and delivered in the presence of:	By:	
Unofficial Witness	— [SEAL]	
Notary Public		
Commission Expiration Date:		
[NOTARY SEAL]		

[Signature page PILOT Agreement - Project Liberty]

#### EXHIBIT A

#### PILOT Schedule

- 1. The Company and the Public Authorities anticipate the Company will make investment in two tranches, (a) beginning in calendar year 2024/2025 and ending in or before calendar year 2031/2032, and (b) beginning in calendar year 2031/2032 and ending in or before calendar year 2038/2039.
- 2. Each tranche of the Project will receive a 20-year property tax savings incentive beginning in the year, for the applicable tranche, in which property becomes subject to ad valorem real/personal property tax (as described in item 4, below). To calculate the payments in lieu of tax owed by the Company pursuant to this Agreement, the Applicable Percentage for the beginning year of the respective tranche is to be multiplied by the taxable value of the fee interest of the Project in such year at and after the initial investment in that applicable tranche has become subject to ad valorem property tax.

Year	Applicable Percentage
1-10	0%
11	9%
12	18%
13	27%
14	36%
15	45%
16	54%
17	63%
18	72%
19	81%
20	90%
21 and thereafter	100%

- 3. The Company shall pay normal property taxes with respect to property not titled to the Authority, subject to other exemptions from taxation that may be available to the Company or as set forth in this Agreement otherwise.
- 4. Year 1, for the initial tranche of Capital Expenditures invested with respect to the Project (Tranche 1 Capital Investment), shall be the calendar year commencing on the January 1 following the year in which commercial production commences (or Leased Property is otherwise "placed in service") for the Tranche 1 Capital Investment. During construction of the initial tranche of Project Improvements and prior to the commencement of commercial production, there shall be no ad valorem taxes or payments in lieu of tax payable with regard to the initial tranche.
- Year 1, for the additional tranche of Capital Expenditures invested with respect to the Project (Tranche 2 Capital Investment), shall be the calendar year commencing on the January 1 following the year in which commercial production commences (or Project is otherwise "placed in service") for the Tranche 2 Capital Investment. During construction of the additional tranche of Project Improvements and prior to the commencement of commercial production, there shall be no advalorem taxes or payments in lieu of tax payable with regard to the additional tranche.

# EXHIBIT C

#### PROJECT AGREEMENT

by and between

## SAFER HUMAN MEDICINE, INC.

and

DECATUR COUNTY-BAINBRIDGE INDUSTRIAL DEVELOPMENT AUTHORITY
CITY OF BAINBRIDGE, GEORGIA
DECATUR COUNTY, GEORGIA
DECATUR COUNTY SCHOOL DISTRICT
DECATUR COUNTY TAX COMMISSIONER
DECATUR COUNTY BOARD OF TAX ASSESSORS

**Effective Date:** 

December 11, 2023

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#### PROJECT AGREEMENT

THIS PROJECT AGREEMENT ("Agreement") is hereby made and entered into as of December 11, 2023 ("Effective Date"), by and between SAFER HUMAN MEDICINE, INC., a Delaware corporation ("Company"), the DECATUR COUNTY-BAINBRIDGE INDUSTRIAL DEVELOPMENT AUTHORITY, a constitutional development authority ("Authority") for the City of Bainbridge, Georgia, and Decatur County, Georgia, the CITY OF BAINBRIDGE, GEORGIA, a municipal corporation of the State of Georgia ("City"), DECATUR COUNTY, GEORGIA, a political subdivision of the State of Georgia ("County"), the DECATUR COUNTY SCHOOL DISTRICT ("District"), the DECATUR COUNTY TAX COMMISSIONER ("Commissioner"), and the DECATUR COUNTY BOARD OF TAX ASSESSORS ("Tax Assessors" and together with the Authority, the City, the County, and the Commissioner, the "Public Authorities").

#### WITNESSETH:

WHEREAS, the Public Authorities support and encourage business and industrial development in the City, the County, and State of Georgia ("State");

WHEREAS, the Company is in the business of developing and operating animal husbandry-related facilities related to medical research and development;

WHEREAS, the Public Authorities are desirous of having the Company create its operations with supporting functions in the City and County, and the Company has determined to expand into and locate such operations in the City and County;

WHEREAS, the Authority has determined to provide to the Company approximately 200 acres of developable land in the Downrange Industrial Park, which land is collectively shown or described on Exhibit A hereto ("Project Site"), for a nominal cost, for the initial construction, improvement and equipping, by the Company of the Project (as defined below), which will be owned by the Authority and leased to and utilized by the Company with respect to the creation and location of its production operations with supporting functions in the City and County, all on the terms more fully set forth herein and the Rental Agreement (as defined below);

WHEREAS, the Public Authorities have made specific proposals to the Company for the purpose of inducing the Company to establish the Project in the City and County;

WHEREAS, in consideration thereof, the Company has agreed to make a capital investment of approximately \$270,000,000 in the Project and to achieve an FTE Count (as defined below) of approximately 263, on the terms and conditions set forth herein; and

WHEREAS, on the Effective Date, the commitments contained in this Agreement shall become legally binding obligations of the Public Authorities, whose commitments are made in consideration for the Company's decision to locate the Project at the Project Site and its investment and employment commitments;

NOW, THEREFORE, upon and in consideration for the mutual promises and covenants contained herein and for other valuable consideration, the receipt, adequacy, and sufficiency of which are hereby acknowledged, the Parties hereto agree as follows:

#### ARTICLE I

#### **DEFINED TERMS**

As used in this Agreement, the following terms shall have the following meanings (such meanings to be equally applicable to both the singular and plural forms of the terms defined):

- "Abatement Percentage" has the meaning set forth in Exhibit F to this Agreement.
- "Additional Financing" has the meaning set forth in Section 5.2(b) of this Agreement.
- "Affiliate" means any person or entity (as used herein, the term "entity" includes, without limitation, any public body) that directly or indirectly, through one or more intermediaries, controls, is controlled by or is under common control with a specified person or entity. As used herein, the term "control" of a person or entity means the possession, directly, of the power (i) to vote 50% or more of the voting securities of such person or entity (on a fully diluted basis) having ordinary power to vote in the election of the governing body of such person or entity, or (ii) to direct or cause the direction of the management or policies of a person or entity, whether through the ownership of voting securities or membership interests, by contract or otherwise.
- "Average Commitment Percentage" means the percentage obtained by dividing the sum of the Capital Investment Goal Percentage and the Base Employment Goal Percentage by 2.
  - "Base Employment Goal" has the meaning set forth in Section 2.1(b) of this Agreement.
- "Base Employment Goal Percentage" means the percentage obtained by dividing the highest FTE Count achieved during any month occurring prior to the Calculation Date by the Base Employment Goal.
  - "Bond" has the meaning set forth in Section 5.2(b) of this Agreement.
  - "Bond Documents" has the meaning set forth in Section 5.2 of this Agreement.
  - "Bond Fee" has the meaning set forth in Section 5.2(b) of this Agreement.
- "Calculation Date" means each of the First Calculation Date or the Second Calculation Date, as applicable in the context in which this term appears in this Agreement.
- "Capital Expenditures" means all expenditures made with respect to the Project (whether on or off the Project Site) that, under general accounting principles are, or have been, capitalized in connection with the Project, including applicable so-called "hard costs" and "soft costs". The Parties expressly acknowledge and agree that "Capital Expenditure" shall include, without limitation: (i) expenditures made for the benefit of, associated with, or in support of, the Project, by parties other than the Company, or with funding provided by any such other party, including, without limitation, expenditures made by, or funds provided by, any of the Public Authorities, the State (or any of its departments or agencies), the United States of America (or any of its departments or agencies), any railroad, or any lender of the Company, and (ii) rental or other sums paid under a capital lease for which the leased property would be subject to ad valorem property taxes, subject to any abatements provided herein.
  - "Capital Investment Goal" has the meaning set forth in Section 2.1(b) of this Agreement.
- "Capital Investment Goal Percentage" means the percentage obtained by dividing the aggregate Capital Expenditures made with respect to the Project through the Calculation Date by the Capital Investment Goal.

"Economic Incentive Amount" means (i) for the First Calculation Date and Tranche 1 Capital Investment, an amount equal to \$2,000,000 (value of the real property for the Project) plus \$500,000 (value of clearing the real property for construction), less any amounts received by the Authority in grants or from other third party sources to offset the cost of land clearing, plus the difference between (A) the payments in lieu of taxes and/or ad valorem tax payments, as the case may be, made by the Company in all years prior to the Calculation Date pursuant to Section 8.4 of this Agreement and (B) the ad valorem taxes which would have been owed by the Company for such years in the absence of this Agreement, and (ii) for the Second Calculation Date (as defined herein) and the Tranche 2 Capital Investment, an amount equal to the difference between (A) the payments in lieu of taxes and/or ad valorem tax payments, as the case may be, made by the Company in the seven calendar years immediately prior to the Second Calculation Date pursuant to Section 8.4 of this Agreement, and (B) the ad valorem taxes which would have been owed by the Company for such years in the absence of this Agreement.

"Effective Date" means the date written in the preamble of this Agreement.

"First Calculation Date" means December 31 of the seventh (7<sup>th</sup>) full year after the Company delivers its Notice of Commencement to the Authority as to the Tranche 1 Capital Investment, subject to the provisions of Section 2.5 of this Agreement. As an example, if the Company delivers its Notice of Commencement on December 1, 2024, then the First Calculation Date would be December 31, 2031.

"Force Majeure" shall mean an impossibility to perform an obligation or actual delays in the performance of an obligation (excluding the payment of a monetary sum) resulting from a failure or inability to secure materials, supplies, or labor through ordinary sources; strikes or other labor troubles; new governmental restrictions or limitations enacted after the Effective Date; war or other national emergency, civil riot, declared state of emergency or public health emergency, epidemic, pandemic (including, without limitation, COVID-19); government-mandated quarantine, stay-at-home orders, shelter-in-place orders, travel bans, government-mandated closures; accidents, fire, damage or other casualties; natural disasters, including without limitation floods, earthquakes and hurricanes; embargoes, import or export restrictions, trade agreements or changes in international trade regulations or policies that adversely affect the Company's ability to source non-human primates.

"Freeport Exemption" has the meaning set forth in Section 8.2 of this Agreement.

"FTE Count" shall mean the aggregate number of hours worked in a given calendar month by all Project Employees divided by 152 hours. For instance, if in a given calendar month the aggregate number of hours worked by Project Employees is 49,704 hours, then the FTE Count for such month would be 327.

"Intellectual Property" means all of the following in any jurisdiction throughout the world: (i) all inventions (whether patentable or unpatentable and whether or not reduced to practice), all improvements thereto and all patents, patent applications and patent disclosures, together with all reissues, continuations, continuations-in-part, revisions, extensions and reexaminations thereof; (ii) all trademarks, service marks, trade dress, logos, slogans, trade names, corporate names and Internet domain names, together with all combinations thereof and including all goodwill associated therewith, and all applications, registrations and renewals in connection therewith; (iii) all copyrightable works, all copyrights and all applications, registrations and renewals in connection therewith; (iv) all mask works and all applications, registrations and renewals in connection therewith; (v) all trade secrets and confidential business information (including ideas, research and development, know-how, formulas, compositions, manufacturing and production processes and techniques, technical data, designs, drawings, specifications, customer and supplier lists, pricing and cost information and business and marketing plans and proposals); (vi) all computer software (including source code, executable code, data, databases and related documentation); (vii) all advertising and promotional materials; (viii) all other proprietary rights; and (ix) all copies and tangible embodiments thereof (in whatever form or medium).

"Leased Equipment" has the meaning set forth in Section 5.2(b) of this Agreement.

"Leased Property" means collectively the Leased Real Property and the Leased Equipment.

"Leased Real Property" has the meaning set forth in Section 5.2(b) of this Agreement.

"Liability" means any liability (whether known or unknown, whether asserted or unasserted, whether absolute or contingent, whether accrued or unaccrued, whether liquidated or unliquidated and whether due or to become due), including any liability for Taxes.

"Local Recoupment Amount" means a sum of money equal to the Economic Incentive Amount multiplied by the Shortfall Percentage.

"Notice of Commencement" means those certain notices of commencement of commercial production to be provided by the Company to the Authority pursuant to Section 2.4 and Exhibit G of this Agreement.

"Permit" means any permit, license, order, approval, or authorization issued under any law.

"Permitted Encumbrances" means those matters set forth on Exhibit B of this Agreement.

"PILOT Agreement" has the meaning set forth in the Rental Agreement.

"Project" means the Project Site and Project Improvements, as well as any furniture, new and existing equipment and machinery installed therein or used in connection therewith, to be utilized by the Company for its operations with supporting functions related to animal husbandry in the support of medical research, in the City and County and related facilities and property including any additional buildings and improvements located on the Project Site and any expansions to the Project.

"Project Employees" shall mean employees of the Company (including, without limitation, employees leased by the Company) working at or from, or assigned to, the Project Site at any given point in time.

"Project Improvements" means a group of animal husbandry facilities and other related facilities and other building(s) and improvements totaling approximately 1.75 million square feet as may be appropriate on the Project Site, together with building fixtures, systems, machinery and building equipment (collectively, "Project Improvements").

"Project Schedule" has the meaning set forth in Section 7.1 of this Agreement, and as shown or described in Exhibit C attached hereto.

"Project Site" has the meaning set forth in the recitals to this Agreement.

"PSA" has the meaning set forth in Section 4.1(c) of this Agreement.

"Rental Agreement" has the meaning set forth in Section 5.2 of this Agreement.

"Second Calculation Date" means December 31 of the seventh (7<sup>th</sup>) full year after the Company delivers its Notice of Commencement to the Authority as to the Tranche 2 Capital Investment, subject to the provisions of Section 2.5 of this Agreement. As an example, if the Company delivers its Notice of Commencement on December 1, 2031, then the Second Calculation Date would be December 31, 2038.

"Self-Help Right" has the meaning set forth in Section 7.6 of this Agreement.

"Shortfall Percentage" means the percentage obtained by subtracting the Average Commitment Percentage from 80%, if such calculation would produce a positive number.

"Site Construction" means the development, design, engineering, construction, equipping and start-up completion of the Project.

"State" has the meaning set forth in the recitals to this Agreement.

"Tax" or "Taxes" means any federal, State, local or foreign income, gross receipts, license, payroll, employment, excise, severance, stamp, occupation, premium, windfall profits, environmental (including under § 59A of the Internal Revenue Code of 1986, as amended), custom duties, capital stock, franchise, profits, withholding, social security (or similar), unemployment, disability, real property, personal property, sales, use, transfer, registration, value added, alternative or add-on minimum, estimated, or other tax of any kind whatsoever, including any interest, penalty or addition thereto, whether disputed or not.

"Tranche 1 Capital Investment" means the first \$164.53 million in Capital Expenditures invested with respect to the Project as described in Section 2.1 of this Agreement.

"Tranche 2 Capital Investment" means, in addition to the Tranche 1 Capital Investment, the additional \$105.53 million in Capital Expenditures invested with respect to the Project as described in Section 2.1 of this Agreement.

#### **ARTICLE II**

#### COMPANY COMMITMENT

#### Section 2.1 Investment and Employment Commitments of the Company.

- (a) The Company commits to locate and operate the Project on the Project Site.
- (b) In consideration of this Agreement, the Company intends to make at least, in aggregate, \$270,000,000 of Capital Expenditures in the Project, made up of two tranches of investment as follows: (a) \$164.53 million, as determined on or before the First Calculation Date, and (b) an additional \$105.53 million, as determined on or before the Second Calculation Date (each, as of or before the applicable Calculation Date, the "Capital Investment Goal"), and to achieve an FTE Count of not less than (a) 167 in any month no later than the First Calculation Date, and (b) an additional 96 in any month no later than the Second Calculation Date (each, as of the applicable Calculation Date, "Base Employment Goal"). Notwithstanding anything herein to the contrary, in calculating jobs and capital investment hereunder, the Company may include all jobs and capital investment made at or related to the Project Site, whether made by the Company or another entity, including without limitation the State or its agencies, other than the Authority. Used equipment and machinery brought into the County by the Company will count towards the Company's Capital Investment Goal at the book value thereof. The value of any capital leases, any expansion to the Project Improvements or any new Project Improvements on the Project Site will count towards the Company's Capital Investment Goal.
- Section 2.2 Local Recoupment. The Company agrees that, if on or before the respective Calculation Date, the investment and employment commitments set forth in Section 2.1(b) above have not been met, the Company shall pay all or a portion of the Economic Incentive Amount received in connection with the Project (as described in Section 8.4 herein), as more fully described below.
- Section 2.3 Local Recoupment Formula. Compliance with the investment and employment commitments as set forth in Section 2.1(b) for each of the two seven-year investment tranches and the calculation of any Local Recoupment Amount, shall be determined based upon the following:
- (a) If the Company does not achieve an Average Commitment Percentage equal to or in excess of 80% on or before each applicable Calculation Date, then the Company shall pay to the Decatur County Tax Commissioner ("Tax Commissioner") an amount equal to the Local Recoupment Amount. To the

extent the Capital Expenditures invested as of the First Calculation Date exceed the Tranche 1 Capital Investment Goal, then the surplus amount shall be credited to the Capital Expenditures for purposes of calculating any Local Recoupment Amount as of the Second Calculation Date ("Capital Surplus Credit").

(b) <u>First Calculation Date.</u> To calculate the Local Recoupment Amount, if any, the highest FTE Count achieved in any one month in the period prior to the First Calculation Date (the "Tranche 1 Term") and the total of all Capital Expenditures made in the Tranche 1 Term, will be used.

Example: The Company's employment target is 80% of 167 FTEs, or 134 FTEs. The Company's capital investment target is 80% of \$164,530,000, or \$131,624,000.

In Month 52 of the Tranche 1 Term, the highest FTE Count achieved in any one month was 129 FTEs, thus achieving 96% of the target. For the entire Tranche 1 Term, there were total Capital Expenditures of \$135,000,000, or 103% of the capital investment target. To determine whether any Local Recoupment Amount is due, you would add 96% and 103% and divide by 2 to establish that the company achieved an Average Commitment Percentage of 99.5%. Because the Average Commitment Percentage exceeds the 80% target, no Local Recoupment Amount would be due.

```
129 ÷ 134 = .96 (96%)

$135,000,000 ÷ $131,624,000 = 1.03 (103%)

103 + 96 = 199 ÷ 2 = .995 (99.5% Average Commitment Percentage)

99.5% > 80% = No Local Recoupment Amount Due
```

(c) <u>Second Calculation Date</u>. For tranche 2, to calculate the Local Recoupment Amount, if any, the highest FTE Count achieved in any one month between the First Calculation Date and the Second Calculation Date (the "Tranche 2 Term") and the total of all Capital Expenditures invested during the Tranche 2 Term, will be used.

Example: The Company's employment target for the Tranche 2 Term is 80% of 263 FTEs, or 210 FTEs. The Company's capital investment target for the Tranche 2 Term is 80% of \$105,530,000, or \$84,424,000.

In Month 111, falling within the Tranche 2 Term, the highest FTE Count achieved in any one month was 210 FTEs, thus achieving 100% of the target. For the Tranche 2 Term, there were total Capital Expenditures of \$61,207,400 (including any Capital Surplus Credit) or 58% of the tranche 2 capital investment target. To calculate the Local Recoupment Amount, you add 100% and 58% and divide by 2 to establish that the company achieved an Average Commitment Percentage of 79%. The 80% target less the 79% Average Commitment Percentage would yield a Shortfall Percentage of 1% and the Company would owe a Local Recoupment Amount equal to 1% of the Economic Incentive Amount.

```
210 ÷ 210 = 1.00 (100%)

$61,207,400 ÷ $105,530,000 = .58 (58% Average Commitment Percentage)

100% + 58% = 158% ÷ 2 = 79%

80% - 79% = 1% (Shortfall Percentage)

1% x Economic Incentive Amount (Second Calculation Date) = Local Recoupment
```

#### Amount

Section 2.4 Notice of Commencement of Commercial Production. The Company shall provide to the Authority a written certificate within sixty (60) days of commencement of commercial production at the Project with regard to both the Tranche 1 Capital Investment and the Tranche 2 Capital Investment.

## Section 2.5 Company Reporting Commitment; Recoupment Payment; Tax Abatement Penalty.

- (a) The Company shall provide to the Authority a written certificate upon satisfaction of the Capital Investment Goal (for each tranche of Capital Expenditures) and the Base Employment Goal, together with other documentation which the Authority may reasonably require to evidence satisfaction of such goals. Once the Capital Investment Goal and Base Employment Goal have been satisfied as aforesaid, the Company shall have no further obligations or liabilities under this Agreement with respect to the Capital Investment Goal and Base Employment Goal (or with respect to the Local Recoupment Amount). Nothing herein shall obligate the Company to make monthly reporting to the Authority with respect to the Capital Investment Goal or the Base Employment Goal.
- (b) If the Average Commitment Percentage does not equal or exceed 80% on or before the applicable Calculation Date for the particular tranche of capital investment, then the Company shall provide to the Authority, within thirty (30) days following the applicable Calculation Date, a written calculation of the Local Recoupment Amount, payable by the Company. If it is determined that a Local Recoupment Amount is payable by the Company for a particular tranche of capital investment, then such Local Recoupment Amount shall be paid to the Tax Commissioner in three (3) equal annual installments with the first installment thereof being due on or before the 30th day following the applicable Calculation Date, with subsequent installments being due on the same date in each of the following two (2) years.
- (c) Further, if the Average Commitment Percentage does not equal or exceed 80% on or before the applicable Calculation Date for the particular tranche of capital investment, then, in addition to the Company's payment of the Local Recoupment Amount, the Abatement Percentage (as set forth in Exhibit  $\underline{F}$  to this Agreement) for years 8-20 of the tranche-specific tax abatement period shall be reduced by the Shortfall Percentage as shown in the example below:

Economic Incentive Amount as of First Calculation Date			\$1,000,000
Shortfall Percentage		7	49
Amount to be Repaid by Company (Local Recoupment Amount)			0010000000000
Economic Incentive Amount times Shortfall Percentage			\$40,000
Land and Clearing Value (\$2,500,000) times Shortfall Percentage			\$100,000
Total Amount to be Paid by Company to Tax Commissioner (Local Recoupment Amount)			\$140,000
Annual Installment Payment Amounts of Local Recoupment Amount			\$46,666.67
% Reduction in go forward Abatement Percentage in years 11-20 (Abatement Percentage times Shortfall Percentage)	300	-0.1	
Example - Year 11 Abatement Percentage equals 91% minus (91% times Shortfall Percentage)			87.369

- (d) Any Local Recoupment Amount paid pursuant to this Article II will be reasonably allocated by the Tax Commissioner to the tax years during which the benefits being repaid actually accrued to the Company. The Company's obligations under this Article II with respect to the payment of the Local Recoupment Amount shall be the sole and exclusive remedy of the Public Authorities in the event that either the Capital Investment Goal and/or Base Employment Goal is not satisfied on or before the applicable Calculation Date.
- Section 2.6 Subsequent Compliance. If the Abatement Percentage is reduced as described in Section 2.5(d) above, but on a subsequent date the Average Commitment Percentage does equal or exceed 80% for the particular tranche of capital investment, then (i) any subsequent installment payment(s) of the Local Recoupment Amount for that particular tranche of capital investment, as provided for in Section 2.5(b), shall no longer be due and payable from the Company to the Tax Commissioner and (ii) for all

remaining years in the tax abatement schedule for that particular tranche of capital investment, the Abatement Percentages shall be increased to the original Abatement Percentages as set forth in in Exhibit H to this Agreement.

Section 2.7 Extension of Calculation Date. The applicable Calculation Date shall be extended on a day-for-day basis for those days the Company's ability to satisfy either the Capital Investment Goal and/or Base Employment Goal is delayed by Force Majeure. The Company shall deliver prompt written notice to the Authority (after the Company has notice of the same) in the event, and for each event, that Force Majeure will impact the Capital Investment Goal and/or Base Employment Goal.

#### ARTICLE III

#### **DESIGNATION OF COORDINATOR; GENERAL TERMS**

Section 3.1 Designation of Coordinator. Chris Hobby and/or Rick McCaskill, or each of their respective designees, or one or more successors designated by the Public Authorities in writing to the Company (each an "Authority Designee"), will coordinate the Project for the Authority through completion of Site Construction and the full delivery of the incentives outlined hereunder.

#### Assistance with Permits.

- (a) The Public Authorities shall, from and after the Effective Date and for the duration of the Site Construction, facilitate the timely issuance of all Permits which are under the respective jurisdiction of the County and/or the City (if applications for which are timely and properly submitted and documented by the Company) required in connection with the Project, including, without limitation, site plan approvals, erosion control Permits, construction Permits, building Permits and operating Permits, wastewater discharge Permits, stormwater discharge Permits, wetlands Permits, land disturbing activity Permits, and subdivision or platting approvals. The City and County shall cause all Permit decisions of the City and County necessary for Site Construction to be made on a fast-track basis.
- (b) The City and County shall waive, to the extent permitted by applicable law, all: (i) building permitting fees or charges and impact fees that would otherwise be payable by the Company in connection with its development, construction and equipping of the Project and (ii) utility tap or connection fees and/or utility availability or reservation fees, all for any utilities provided by the City and County, including potable domestic water, domestic waste water, natural gas, and fiber; provided, however that these waivers shall not be construed to include a waiver of any reasonable fee imposed by the Authority for any Bonds issued as contemplated by this Agreement.
- Section 3.2 <u>Business License Fees.</u> The City and County shall waive any occupational tax or business license fee that may otherwise be payable to the City or County in connection with, or related to, the Project or its operations.
- Section 3.3 Georgia Agricultural Tax Exemption (GATE). The City, County, and Authority shall use their best efforts to ensure that the Company is approved and receives its GATE certificate through the Georgia Department of Agriculture.
- Section 3.5 Company Contractors and Suppliers. The Public Authorities agree that all contractors, vendors and/or suppliers retained by the Company for any portion of the Project shall be selected by and in the sole discretion of the Company.

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#### ARTICLE IV

#### THE PROJECT SITE; SITE PREPARATION

#### Section 4.1 Project Site.

- (a) As of the Effective Date, the Project Site is currently owned by, or under contract to purchase with, the Authority, of which an approximately 200-acre portion will be leased to and utilized by the Company pursuant to the Rental Agreement described in Section 5.2 below. The precise location and dimensions of the approximately 200-acre Project Site shall be finally agreed upon by the Authority and the Company and will be depicted in the Rental Agreement.
- (b) As of the Effective Date, the Company (including its agents, representatives, contractors, consultants, successors and assignees) shall have a revocable license for the purposes of pedestrian, passenger and construction vehicular access, ingress and egress over, across and through the Project Site and such other rights and privileges necessary or appropriate in connection with the Company's due diligence on the Project Site as described in Section 4.1(c) below and in connection with the Company's intended development and use of the Project Site; provided, however, the Company will indemnify and hold harmless the Public Authorities from and against any loss, cost, damage, claim, expense, action or cause of action arising out of the Company's use of the aforesaid license. The Company's said revocable license shall remain in full force and effect, and shall not be revoked by the Authority, so long as this Agreement remains in effect.
- (c) The Authority and the Company have entered into a purchase and sale agreement, dated as of January \_\_\_\_\_, 2024 (as amended from time to time, "PSA"), related to the Project Site, which the Parties intend to govern the conveyance of a portion of the real property constituting the Project Site by the Authority to the Company, as well as the granting of certain easements for the benefit of the Project Site and the imposition of certain covenants and restrictions on the use of the Authority's retained real property, all as more fully set forth in the PSA.
- Section 4.2 Reimbursement for Surveys and Studies. The Authority shall reimburse the Company, from time to time, for the following fees, costs and expenses at Closing (as defined in the PSA) so long as the Company has delivered a reasonably detailed invoice therefor: (a) the fees, costs, and expenses for any ALTA-NSPA surveys or topographical surveys of the Project Site performed by contractors or subcontractors of the Company, in an amount not to exceed \$[][]; (b) the fees, costs and expenses for any wetlands studies, delineations, and/or reports associated with the Project Site performed by contractors or subcontractors of the Company, in an amount not to exceed \$10,000; (c) the fees, costs and expenses for any Phase I Environmental Site Assessments performed by contractors or subcontractors of the Company, in an amount not to exceed \$5,000; and (d) the fees, costs and expenses for any Threatened and Endangered Species studies performed by contractors or subcontractors of the Company, in an amount not to exceed \$5,000.
- Section 4.3 Project Site Clearing. As, and to the extent, directed by the Company, the Authority shall use its best efforts to, at no expense of the Company, rough clear the Project Site of timber and subsequently "grub" (stump removal), and burn the timber-cleared areas, but shall leave a natural vegetative buffer. The Authority is not responsible for grading the Project Site, and/or filling any depressions or otherwise adjusting existing topographic and/or geological features on the Project Site.
- Section 4.4 Road Improvements and Curb Cuts. The Authorities shall cause, on a timely basis consistent with the Project Schedule, the road improvements and curb cuts described on Exhibit E to be designed, permitted, provided, constructed, and installed ("Road Infrastructure"), without cost or charge to the Company. The City shall to cause the Road Infrastructure to be constructed and installed in accordance with applicable law and regulations, and in accordance with plans approved in writing by the Company, which approval shall not be unreasonably withheld, conditioned, or delayed.

Section 4.5 Sink Holes. To the extent, and only to the extent, "sink holes" (rather than depression, voids, or other similar geologic conditions that are not sink holes) exist on the Project Site and directly impact the construction of Project Improvements, then the Authority shall, at its sole cost, conduct reasonable remedial action to alleviate the actual, direct, material impact to the construction of the Project Improvements. The Parties acknowledge and agree that the foregoing remediation obligation is intended to include all remedial actions necessary to cause the soils or geologic conditions impacted by any sink holes on which Project Improvements are to be located to be reasonably equivalent to the surrounding soils or geologic conditions that are not impacted by sink holes; i.e., the soils in the sink hole impacted areas will support the Project Improvements in the same manner as the soils in non-impacted areas. At the Company's written request to the Authority, and subject to the Authority's reasonable written approval, a contractor selected and engaged by the Company shall perform the aforesaid remediation work in accordance with a scope and guaranteed maximum price approved by the Authority in writing (which approval shall not be unreasonably withheld, conditioned, or delayed), and the Authority shall pay the actual fees, costs and expenses of such work either directly to the Company's contractor or as a reimbursement to the Company within 30 days after delivery of a reasonably detailed invoice therefor.

#### **ARTICLE V**

#### CONSTRUCTION AND FINANCING OF THE PROJECT IMPROVEMENTS

Section 5.1 [Reserved]

Section 5.2 Project Improvements and Bond.

- (a) The Company shall pay the actual, third-party costs (including the cost of any materials purchased by the Company from third parties) for the design, construction, and installation of the Project Improvements.
- The Authority shall, at the option of the Company, issue a taxable revenue bond in an amount not to exceed \$300,000,000, in one or more series ("Bond"), payable only from the rental of the Project Site, the furniture, equipment and machinery installed by the Company at the Project or used in connection therewith (except any portion the Company elects to own directly) ("Leased Equipment") and Project Improvements (collectively, "Leased Real Property"), pursuant to a lease agreement to be entered into simultaneously with the issuance of the Bond ("Rental Agreement"). The rental due under the Rental Agreement shall be equal to the amount of required debt service on the Bond, which Bond shall be issued in accordance with such terms as the Company may determine to pay the costs of the Leased Property not paid from the Company's funds or the other sources described in this Agreement. The term of the Rental Agreement shall be not more than the term of the Bond. The Rental Agreement shall be a triple net lease and shall otherwise be reasonably acceptable to the Company. The Company shall have the option under the Rental Agreement, or under a separate option agreement, to purchase the Leased Property from the Authority, at any time prior to the maturity date of the Bond, for \$10.00. The transfer of the Leased Property from the Authority to the Company shall be by quit claim deed and/or bill of sale, as appropriate, and shall be subject only to Permitted Encumbrances. The Company shall have the further option to purchase the Leased Property under the Rental Agreement, at any time the Bond is subject to optional redemption, at a purchase price equal to the principal amount of the Bond then outstanding, plus redemption premium, if any, plus accrued and unpaid interest thereon to the date set for redemption of the Bond, which redemption date shall be not later than 60 days after written notice of the exercise of such option is provided by the Company to the Authority. The terms and provisions of the Rental Agreement and the other related documents to be executed and delivered in connection with the Bond (collectively, "Bond Documents") will be mutually satisfactory to the Authority and the Company but will generally follow the forms of such documents used for similar transactions.

The Bond Documents will provide that in the performance of the covenants contained therein on the part of the Authority, any obligations it may incur for the payment of money will not be a general obligation on its part, or on the part of the State or any other political subdivision or municipality, but will be a special or limited obligation payable solely from the specific payments received under the Rental Agreement or from bond proceeds, foreclosure proceeds, insurance proceeds, condemnation awards or other proceeds collected under the Rental Agreement or from security for the Company's obligations under the Rental Agreement or from security otherwise pledged under the Bond Documents.

The Company or an Affiliate will purchase the Bond or, subject to the approval of the Authority, determine an alternate purchaser. B. Thomas Conger, Esq. shall serve as the Authority's corporate counsel. King Kozlarek Law LLC shall serve as Bond Counsel to the Authority and shall be responsible for closing the Bond transaction. ] shall serve as corporate counsel to the County, the District, the Commissioner, and the Tax Assessor. At the time of issuance of the Bond, the Company shall remit an amount to Bond Counsel to be determined by separate written agreement, which amount will be inclusive of reasonable costs associated with the Bond issue, which shall cover all costs and fees of Bond Counsel the Authority's corporate counsel, and the other Public Authorities' counsel for issuance costs and fees. Balch & Bingham LLP is serving as counsel to the Company and shall be paid by the Company pursuant to the Company's normal and customary arrangement with its counsel. The Rental Agreement and other Bond Documents will provide that the Company may purchase the Leased Property (as the same shall exist at the time of such purchase, subject to Permitted Encumbrances) at its option upon the terms and conditions as set forth therein for the sum of Ten U.S. Dollars (\$10.00), upon the payment of the outstanding balance of the Bond, and the Authority will sell, and the Company will purchase, the Leased Property for the sum of Ten U.S. Dollars (\$10.00) upon the payment in full of the outstanding balance of the Bond.

The Company will be permitted to obtain credit, debt, lease, or other lease financing from any source, related or unrelated to the Company in connection with the Project ("Additional Financing"); provided, however, in no event shall the Authority have any obligation or liability with respect thereto other than as set forth in this Section 5.2(b). The Rental Agreement will provide that, at the Company's election, the Rental Agreement, the Bond, and the other Bond Documents will be subordinated to any Additional Financing and any mortgage, security agreement, deed to secure debt, assignment of lease or other security instrument relating to the Project securing any Additional Financing. The Bond Documents will specifically provide that, in connection with any Additional Financing, the Authority will do all things necessary and execute all documents requested by the Company and/or its lender(s) to encumber the Leased Property, at the direction of the Company, to secure any Additional Financing, provided, however, that the Authority shall incur no pecuniary liability in connection therewith.

The Parties agree that the Bond will not be subject to the audit requirements of O.C.G.A. § 36-82-100 and that notice thereof will be included in the notice to the public in connection with the Bond validation proceeding.

The Company shall remit an amount to the Issuer to be determined by separate written agreement ("Bond Fee"), which amount will be inclusive of reasonable costs associated with the Bond issue, which shall cover all costs and fees of the Issuer.

#### ARTICLE VI

#### [RESERVED]

#### ARTICLE VII INFRASTRUCTURE

#### Section 7.1 Water.

The City shall, on a timely basis consistent with the Project Schedule as set forth on Exhibit D ("Project Schedule"), design, permit, provide, construct and install domestic, potable water supply and

related infrastructure to be designed, permitted, constructed, and installed ("New Water Infrastructure") to convey treated, potable/domestic water from the public, potable water facilities owned and operated by the City to a mutually agreeable point of service on the Project Site (which the parties anticipate being adjacent to one of the buildings making up the Project Improvements), without cost or charge to the Company, provided, however, under no circumstances shall the City be responsible for operation or maintenance of any utility infrastructure located on the Project Site and the City shall not accept any easement regarding the same.

The City represents and warrants to the Company that it either has secured as of the Effective Date, or will secure as soon as reasonably practical after the Effective Date, all necessary Permits and easements and other rights and privileges to construct the New Water Infrastructure, and any improvements or upgrades to the City's offsite process water facilities and City's offsite potable water facilities, if any, required to provide the Project Site with process and potable water as contemplated hereby. The City shall begin the construction and installation of the New Water Infrastructure as soon as reasonably practicable after the Effective Date, and shall complete the New Water Infrastructure, consistent with the Company's timetable for completion of Site Construction, all in accordance with the Project Schedule.

At some time in the future if Company desires, it may install its own water wells.

#### Section 7.2 Wastewater.

The City shall, on a timely basis consistent with the Project Schedule and at no cost or charge to the Company, design, permit, construct, and install wastewater and sanitary sewer receiving line(s) and related infrastructure to be designed, permitted, constructed, and installed ("New Wastewater Infrastructure") to convey wastewater and sanitary sewer-related materials, to a mutually agreeable point of service on the Project Site (which the parties anticipate being adjacent to one of the buildings making up the Project Improvements), so that the New Wastewater Infrastructure will connect the improvements at Project Site to the offsite wastewater/sanitary sewer facilities owned and operated by the City, provided, however, under no circumstances shall the City be responsible for operation or maintenance of any utility infrastructure located on the Project Site and the City shall not accept any easement regarding the same.

The City shall construct and install the New Wastewater Infrastructure in accordance with applicable law and regulations, and in accordance with plans approved in writing by the Company, which approval shall not be unreasonably withheld, conditioned, or delayed provided they evidence a design to satisfy the requirements set forth in Exhibit D. For its wastewater/sanitary sewer service, the City shall not charge the Company more than the City's standard rates and charges (for similar users with comparable facilities) in effect from time to time.

The City represents and warrants to the Company that it either has secured as of the Effective Date, or will secure as soon as reasonably practical after the Effective Date, all necessary Permits and easements and other rights and privileges to construct the New Wastewater Infrastructure, and any improvements or upgrades to the City's offsite wastewater facilities, if any, required to process the wastewater generated by the Project as contemplated hereby. The City shall begin the construction and installation of the New Wastewater Infrastructure as soon as reasonably practicable after the Effective Date, and shall complete the New Wastewater Infrastructure, consistent with the Company's timetable for completion of Site Construction, all in accordance with the Project Schedule.

#### Section 7.3 Natural Gas.

The City shall cause, on a timely basis consistent with the Project Schedule, natural gas lines and related infrastructure to be designed, permitted, provided, constructed, and installed ("New Natural Gas Infrastructure"), without cost or charge to the Company, to a mutually agreeable point of service on the Project Site (which the parties anticipate being adjacent to one of the buildings making up the Project Improvements), so that the New Natural Gas Infrastructure will connect the improvements at Project Site to the offsite natural gas facilities owned and operated by the City, provided, however, under no

circumstances shall the City be responsible for operation or maintenance of any utility infrastructure located on the Project Site and the City shall not accept any easement regarding the same.

The City shall construct and install the New Gas Infrastructure in accordance with applicable law and regulations, and in accordance with plans approved in writing by the Company, which approval shall not be unreasonably withheld, conditioned, or delayed provided they evidence a design to satisfy the natural gas requirements set forth in Exhibit D. For natural gas supply, the City agrees to charge the Company no more than the City's standard rates and charges (for similar users with comparable facilities) in effect from time to time. The Company's natural gas requirements are set forth on Exhibit D.

The City represents and warrants to the Company that it either has secured as of the Effective Date, or will secure as soon as reasonably practical after the Effective Date, all necessary Permits and easements and other rights and privileges to construct and install the New Natural Gas Infrastructure and any improvements or upgrades to the City's offsite natural gas facilities, if any, required to provide the Project Site with natural gas service as contemplated hereby. The City shall begin the construction and installation of the New Natural Gas Infrastructure as soon as reasonably practicable after the Effective Date, and complete the New Natural Gas Infrastructure, all in accordance with the Company's timetable for completion of Site Construction, as set forth in the Project Schedule.

Section 7.4 Electricity. The City shall use its reasonable best efforts to cause electric service and electric infrastructure to be provided to the Project Site, or as may otherwise be mutually agreed upon, and on a timely basis consistent with the Project Schedule. The Company's electricity requirements are set forth on Exhibit D. The Company acknowledges that the Company's designated electricity provider, not the City, will be the electric provider to the Project Site, and the City has various limitations regarding direct provision of electric service and electric infrastructure.

#### Section 7.5 Telecommunications.

The City shall, at the request of Company, cause, on a timely basis consistent with the Project Schedule and without charge or cost to the Company, fiber telecommunications lines for internet connectivity to be designed, permitted, provided and installed to a mutually agreeable point of service on the Project Site (which the parties anticipate being adjacent to one of the buildings making up the Project Improvements) ("New Fiber Facilities"), which shall connect to the fiber network owned and operated by the City, provided, however, under no circumstances shall the City be responsible for operation or maintenance of any utility infrastructure located on the Project Site and the City shall not accept any easement regarding the same. The Authority understands the New Fiber Facilities, together with the City's existing fiber network, have sufficient capacity to service the Company's requirements to service the Company's operational needs.

The City shall construct and install the New Fiber Facilities in accordance with applicable law and regulations, and in accordance with plans approved in writing by the Company, which approval shall not be unreasonably withheld, conditioned, or delayed provided they evidence a design to satisfy the internet/data requirements set forth in Exhibit D. For fiber telecommunications lines for internet connectivity, the City agrees to charge the Company no more than the City's standard rates and charges (for similar users with comparable facilities) in effect from time to time. The Company's fiber telecommunications for internet connectivity requirements are set forth on Exhibit D.

The City shall use its reasonable best efforts to cause telephone service to be provided to the Project Site, or as may otherwise be mutually agreed upon, without cost or charge to the Company and on a timely basis consistent with the Project Schedule. The Company's telephone requirements are set forth on Exhibit D. The Company acknowledges that AT&T, not the City, is the telephone provider to the Project Site, and the City has various limitations regarding direct provision of telephone service and telephone infrastructure.

The City represents and warrants to the Company that it either has secured as of the Effective Date, or will secure as soon as reasonably practical after the Effective Date, all necessary Permits and easements

and other rights and privileges to construct and install the New Fiber Facilities and any improvements or upgrades to the City's existing fiber network, if any, required to provide the Project Site with data services as contemplated hereby. The City shall begin the construction and installation of the New Fiber Facilities as soon as reasonably practicable after the Effective Date, and complete the New Fiber Facilities, all in accordance with the Company's timetable for completion of Site Construction, as set forth in the Project Schedule.

Section 7.6 City Failure to Timely Perform. Subject to extensions of the applicable deadline resulting from Force Majeure, if the City fails to timely complete any of the utility or road infrastructure to be completed by the City under Article IV or VII, and the City's failure is not cured within 30 days after the Company delivers notice to the City of such failure, then the Company shall have the right, but not the obligation, to perform any incomplete work on the City's behalf and at the City's expense ("Self-Help Right"). The City shall reimburse the Company for any actual and reasonable fees, costs, and expenses incurred by the Company in connection with exercising the Self-Help Right within 30 days after the Company's delivery to the City of a reasonably detailed invoice therefor. The City hereby grants the Company any necessary rights of entry, licenses, and easements necessary to access and enter any lands owned by the City (or in which the City has rights) in or through which the Company reasonably requires access to exercise the Self-Help Right.

#### **ARTICLE VIII**

#### TAX INCENTIVES

Section 8.1 Job Tax Credits; Tax Exemptions. Based solely on the 2023 Job Tax Credit Tiers Map published by the Georgia Department of Community Affairs ("DCA") and the designation by DCA that the project lies in a Less Developed Census Tract, the Public Authorities represent and warrant that the County has been designated as a "Tier 2" county for the purposes of the State job tax credits described in O.C.G.A. § 48-7-40 ("JCT Act") but the project lies in an area statistically similar to a Tier 1 County, and therefore the Company may be entitled to Three Thousand Five Hundred Dollars (\$3,500.00)/job tax credit under the JCT Act. The Public Authorities will provide the Company such further certifications and information as are reasonably required by the Company to claim any other State tax credits or tax exemptions to which the Company may be entitled. If the Public Authorities receive notice that the State (or any department or agency of the State, including, without limitation, DCA) intends, or has determined, to increase the applicable Tier designation of the County under the JCT Act, the Public Authorities shall promptly notify the Company and reasonably cooperate and coordinate with the Company in efforts to prevent (or reverse, as applicable) the increase in the Tier designation of the County to the extent such increase would reduce the benefits available to the Company under the JCT Act.

Section 8.2 Local Freeport Exemption. Pursuant to O.C.G.A. § 48-5-48.2, the Public Authorities represent and warrant that the City and the County have adopted a Level 1 100% Freeport Tax Exemption with respect to the classes of inventory set out in O.C.G.A. § 48-5-48.2 ("Freeport Exemption"). Neither the City nor the County have the present intention, nor do they, as of the execution and delivery of this Agreement, foresee a circumstance under which the City or the County would intend, to take any action, or fail to take any action, which would cause the Freeport Exemption to expire, terminate, be canceled, or otherwise unavailable to the Company. The Public Authorities acknowledge the existence, continuation and availability of the Freeport Exemption is a material inducement to the Company's decision to locate the Project on the Project Site.

The provisions of this Agreement relative to the assessment and taxability of the Project for Freeport Exemption purposes are the obligation and responsibility of the Tax Commissioner and the Board of Tax Assessors. The Tax Commissioner and the Board of Tax Assessors acknowledge and agree that (i) this Agreement is consistent with applicable requirements for qualification under the Freeport Exemption, (ii) for taxation purposes, the inventory of the Company in the Project, which will include but is not limited to non-human primates that are housed in the Company's facilities, where they are fed, conditioned,

provided enrichment, and otherwise cared for over an extended period until they attain a size and weight where they are suitable for sale to researchers, are "tangible personal property" and "Inventory of goods in the process of manufacture or production" as described in O.C.G.A. § 48-5-48.2(c)(1) and contemplated in this Agreement, and (iii) that the inventory of the Company in the Project as so classified shall at all times be subject to the Freeport Exemption from taxation. The other Public Authorities agree to such provisions and agree that the Board of Tax Assessors shall comply with the foregoing.

Despite the Public Authorities' agreement that the inventory of the Company in the Project shall at all times be subject to the Freeport Exemption, the Company shall, for administrative purposes, still file an Application for Freeport Inventory Exemption ("Freeport Application") on or before April 1 of each calendar year, using the Freeport Application form made publicly available by the Tax Commissioner and/or Tax Assessor.

#### Section 8.3 [Intentionally Omitted].

Property Tax Adjustment. The Parties intend and agree that the interests of the Company in the Project may be arranged to constitute a usufruct or bailment for hire and not a leasehold estate or estate for years and, therefore, will not be subject to ad valorem taxation. However, to support the Authority and the local community, the Company agrees that the Company will, subject to the terms of this Agreement and related agreements, pay to the Tax Commissioner in each year during the term of the Rental Agreement, as a payment in lieu of taxes, an amount equal to the applicable percentage of ad valorem taxes which would otherwise be due in such year to all relevant taxing authorities ("Taxing Authorities") on the Project under the Rental Agreement and the PILOT Agreement as if title to such Project were held by the Company instead of the Authority, as such payment percentages are set out in Exhibit H. For all tax years following termination of the Rental Agreement, the Project which was subject to the Rental Agreement will be subject to ordinary ad valorem taxation.

The Tax Commissioner shall distribute the amounts received from the Company as payments in lieu of taxes to the Taxing Authorities as if such amounts were property taxes. In the event that for any reason it is determined that the interest of the Company is not a usufruct or bailment for hire, then the Public Authorities shall value of the Company's interest in the Project during the term of the Rental Agreement treated in a manner such that property taxes owed by the Company with respect to such Project will be commensurate with and equal to the payments in lieu of tax required above on such Project, and for the Company to receive a credit against its obligation to make payments in lieu of tax hereunder or under the Bond Documents in an amount equal to actual property taxes paid.

Each year during the term of the Rental Agreement, the Company will submit property tax returns on forms PT 50 and PT 50R (or such other forms as may be prescribed by State law), at the times required by State law. Such returns shall indicate those assets which are Leased Equipment and those which are owned in fee by the Company.

Section 8.4 Change in Law. As of the Effective Date and pursuant to the terms of this Agreement, the Public Authorities represent and warrant that the Company is eligible for the tax incentives described in Section 8.4. The Public Authorities acknowledge and agree that some of the rights and privileges granted to the Company in Section 8.4 will vest upon the occurrence of future events after the Effective Date. Therefore, in the unlikely and unanticipated event of a change in law after the Effective Date that is effective for any period during the term of the Rental Agreement, the result of which would be to lessen or remove from the Company the economic benefit of the tax incentives in Section 8.4 that would have been available during such period under the law in effect on the Effective Date, the Public Authorities shall, to the extent permitted by law, provide the Company with an exemption from the law as so changed or another incentive having equivalent economic effect to the tax incentive so lessened or removed.

#### **ARTICLE IX**

#### **LOCAL INCENTIVES**

Section 9.1 Assistance with Employment Incentive Programs. The Public Authorities shall use highest and best efforts to assist the Company in obtaining the maximum employee training services program and related benefits available to manufacturing projects like the Project in the State from any available training agency providing such services, programs, and benefits. The Public Authorities shall cooperate with appropriate agencies to provide facilities and resources necessary for employee training. These services shall include QuickStart training and recruitment and advertising support. In addition to the incentives referenced in Article X, the Public Authorities will also work with legislative leaders and Cornerstone Government Affairs (the Authority's lobbying firm) in an effort to grant additional tax incentives for the benefit of the Project, including, without limitation, port tax credits and sales tax waivers.

Section 9.2 Zoning Changes. Notwithstanding anything in the PSA to the contrary, prior to Closing (as defined in the PSA), the Public Authorities shall cause all or any portion of the Project Site, as identified by the Company, to be re-zoned to permit a use consistent with the Project.

#### **ARTICLE X**

#### STATE INCENTIVES

Section 10.1 Reserved

Section 10.2 Other State Incentives. As a further inducement for the Company's location of the Project in the State, the State has offered various inducements as outlined on Exhibit G. Such incentives are the responsibility of the State and are included here for reference purposes. The Public Authorities agree to enter into all reasonable agreements and to otherwise use the Public Authorities' reasonable best efforts to secure and make available such State incentives to the Company.

#### ARTICLE XI

Section 11.1 Reserved.

#### **ARTICLE XII**

#### **MISCELLANEOUS**

Section 12.1 Authorization. The Public Authorities represent that they each have the legal power and authority to enter into this Agreement, and any ancillary agreement attached hereto as an exhibit to which the Public Authorities are a party, and to make the respective commitments made herein, or therein, and this Agreement has been approved by all necessary action of the governing body of the Public Authorities, and to the extent that the Public Authorities require the authorization, approval or consent of any public body or third party for the Public Authorities to have made the commitments contained in this Agreement, or any ancillary agreement attached hereto as an exhibit to which the Public Authorities are a party, that such authorizations, approvals and consents have been duly obtained in accordance with applicable law and procedures.

Section 12.2 Contingencies. Notwithstanding anything in this Agreement to the contrary, all of the Parties' rights, obligations and liabilities under this Agreement are subject to the satisfaction of the following contingencies (collectively, "Contingencies"): (1) confirmation from the State, in a form and manner satisfactory to the Company in its sole and absolute discretion, that the Company will receive certain State Incentives listed in Exhibit G, and (2) the Company's closing on the acquisition of the fee

simple interest in any portion of the Project Site under the terms of the PSA, and (3) a final judgment issued by the Superior Court of Decatur County confirming and validating the Bond, this Agreement, the PILOT Agreement and the security therefor, and the expiration of all opportunities to appeal such judgment, and (4) the issuance and delivery of the Bond and the execution and delivery of the Bond Documents. If the Contingencies are not satisfied (or waived in writing by all of the Parties) on or before February 29, 2024, then notwithstanding anything herein to the contrary: (i) this Agreement shall automatically terminate, be null and void, and none of the Parties shall have any further rights, obligations or liabilities to the other Parties hereunder, and (ii) each Party shall be responsible for paying all of the fees, costs and expenses of its counsel(s), consultants and contractors.

Section 12.3 Intellectual Property. All rights in Intellectual Property conceived of or created during the term of this Agreement and related to the Project shall be the property of the Company. Upon request of the Company made to the Public Authorities identifying the Intellectual Property conceived or created, and at the Company's expense, the Public Authorities shall (i) cause a disclosure document to be executed and delivered to the Company reporting such Intellectual Property, which document shall be subject to all provisions of State law; and (ii) execute such writings as the Company may reasonably request to vest good ownership of the Intellectual Property in the Company.

#### Section 12.4 Reserved.

Section 12.5 Governing Law. The governing law of this Agreement shall be the law of the State of Georgia.

Section 12.6 Severability. In case any one or more of the provisions contained in this Agreement should be invalid, illegal, or unenforceable in any respect and for any reason whatsoever, the validity, legality and enforceability of the remaining provisions shall not in any way be affected or impaired thereby. In the event any such provision is held to be invalid, illegal, or unenforceable, the Parties hereto shall make their best efforts to agree on a provision in substitution for such invalid, illegal or unenforceable provision that is as near in economic benefit as possible to the provision found to be invalid, illegal, or unenforceable.

Section 12.7 Notices. Any notice, request, demand, claim or other communication hereunder shall be in writing and shall be duly given or made (i) when received by U.S. mail; (ii) when personally delivered to the intended recipient (or an officer of the intended recipient); (iii) when sent by certified first-class mail, return receipt requested, postage prepaid; (iv) when sent by recognized overnight courier service; or (v) when sent by electronic mail to the following addresses and recipients:

COMPANY: Safer Human Medicine, Inc.

21 Sheldon Road

Cohasset, Massachusetts 02025

Attention: David Johst, President and General Counsel

Email: dave.johst@saferhm.com

with concurrent copies to:

Savills Inc. 1252 Ingerson Road Arden Hills, Minnesota 55112 Attn: Ms. Ann Marie Collins Email: ACollins@savills.us

and

Walter E. Jones, Esq. Balch & Bingham LLP 30 Ivan Allen, Jr. Boulevard NW Suite 700

Atlanta, Georgia 30308 Telephone: 404.962.3540 Email: wjones@balch.com

AUTHORITY:

Decatur County-Bainbridge Industrial Development Authority

P.O. Box 755

Bainbridge, Georgia 39818
Telephone: 229.246.4774
Attention: Executive Director

Email: rm@bainbridgedecaturga.com

with concurrent copies to (do not constitute notice):

Conger & Smith Attorneys At Law, LLC

218 E. Water Street

Bainbridge, Georgia 39817

Attention: B. Thomas Conger, Esq. Email: tomconger@bellsout.net

King Kozlarek Law LLC

Attention: Michael E. Kozlarek, Esq. Email: michael@kingkozlarek.com

Post Office Box 565

Greenville, South Carolina 29602-0565

Telephone: 803.312.3199

COUNTY:

CITY:

Decatur County, Georgia

P. O. Box 726

Bainbridge, Georgia 39818 Telephone: 229-248-3030 Facsimile: 229-246-2062

Attention: Alan Thomas, County Administrator

Email: athomas@decaturcountyga.gov

with concurrent copies to (does not constitute notice):

Bruce W. Kirbo, Jr. Esquire

Kirbo & Heckman Attorneys at Law LLC

206 West Water Street
Bainbridge, Georgia 39817
Email: <a href="mailto:bkirbo@kirbolawyers.com">bkirbo@kirbolawyers.com</a>
City of Bainbridge, Georgia

P. O. Box 158

Bainbridge, Georgia 39818 Telephone: 229-248-2005 Facsimile: 229-246-7311

Attention: Chris Hobby, City Manager Email: chrish@bainbridgecity.com

with concurrent copies to (does not constitute notice):

Thomas B. Conger. Esquire

Conger & Smith Attorneys at Law LLC

218 East Water Street Bainbridge, Georgia 39817 Email: tomconger@bellsouth.net

DISTRICT: Decatur County School District

100 South West Street Bainbridge, Georgia 39817 Telephone: 229-248-2200

Attention: Tim Cochran, Superintendent of Schools

Email: tcochran@dcboe.com

TAX ASSESSORS: Decatur County Board of Tax Assessors

P. O. Box 1106

Bainbridge, Georgia 39818 Telephone: 229-248-3008 Facsimile: 229-248-3053

Attention: Amy Rathel, Chief Appraiser Email: amy@decaturcountyga.gov

TAX COMMISSIONER: Decatur County Tax Commissioner

P.O. Box 246

Bainbridge, Georgia 39818 Telephone: 229-248-3021 Facsimile: 229-248-3747 mharrell@decaturcountyga.gov

or to such other address as the receiving Party shall have most recently forwarded to the sending Party pursuant to the provisions of this Section 11.7.

Publicity and Trade Secrets. The Public Authorities understand, subject to the Section 12.8 Georgia Open Records Act, O.C.G.A. § 50-18-70 et seq., as amended ("Georgia Open Records Act"), the importance to the Company and the goodwill of the Project to keep matters strictly confidential until any such matter is publicized by the Company or with the prior written consent of the Company. The Company recognizes and agrees that this Agreement, when executed, becomes a public record of the State open to inspection and copying by the public. Further, the Company agrees that the fact of this Agreement and any vote of a board or authorizing body of the Public Authorities authorizing or approving the execution of this Agreement must be made in a public meeting of the Public Authorities. To the fullest extent permitted by law (including the Georgia Open Records Act, the Georgia Open Meetings Act, O.C.G.A. § 50-14-1 et seq., as amended ("Georgia Open Meetings Law"), and the Georgia Trade Secrets Act of 1990, O.C.G.A. § 10-1-760 et seq., as amended), the Public Authorities agree to not disclose the trade secrets of the Company. In the event the Public Authorities are requested to disclose any such information pursuant to a request under any laws (including the Georgia Open Records Act and the Georgia Open Meetings Law), then the Public Authorities will provide the Company with prompt notice, reasonable under the circumstances, so that the Company may seek a protective order or other appropriate remedy to protect this confidential information.

Section 12.9 Assignment. This Agreement is not assignable without the written consent of all Parties, except that the Company shall have the right at any time to assign all, but not less than all, its rights, interests, and obligations in and to the Project, the Project Site, and this Agreement to any party to whom the Rental Agreement may be assigned by the Company; provided that such party agrees to assume the assignment is by operation of the Company in and to the Project, the Project Site, and this Agreement (or if the assignment is by operation of law (e.g., a merger), such assumption is effected by operation of law); and except that the Public Authorities may assign their rights and obligations solely with respect to issuing the Bond, owning the Project and entering into the other related arrangements to another public authority of the State which is authorized to issue such bonds and enter into such agreements (and provided that any such assignment or transfer does not adversely affect any of the Company's rights under this Agreement or the Bond Documents).

Section 12.10 Further Assurances. At the sole expense of the Company, the Public Authorities agree to do all things reasonably necessary and prudent and take all actions reasonably necessary and prudent as may be appropriate related to this Agreement after the Effective Date to establish the Project during Site Construction and on an ongoing basis, thereafter, including without limitation the obtaining, negotiation, execution, and delivery of all necessary or desirable agreements, filings, consents, authorizations, approvals, licenses, or deeds.

#### Section 12.11 Specific Performance and Damages.

- (a) Each of the Parties hereto acknowledges and agrees that the Company would be damaged irreparably in the event that any of the provisions of this Agreement are not materially performed by the Public Authorities in accordance with their specific terms or otherwise are materially breached. Accordingly, the Public Authorities agree that the Company shall be entitled to an injunction or injunctions to prevent breaches of the provisions of this Agreement and, to the extent permitted by law, to enforce specifically this Agreement and the terms and provisions hereof in any action instituted in any court located in the State having appropriate personal jurisdiction over the Public Authorities and the matter, in addition to any other remedy to which the Company may be entitled, at law or in equity. Nothing contained herein shall be construed to waive sovereign immunity under State law related to the Public Authorities. The Company rights and remedies under this Agreement shall not be limited to injunctive relief and specific performance, and, subject to the previous sentence and subsection (b) below, the Company shall have all rights and remedies available to it at law or in equity in connection with any breach or default by the Public Authorities of their obligations under this Agreement.
- (b) Except as otherwise provided herein, no Party shall, in any event, be liable to any other Party, whether by way of indemnity or otherwise, for any indirect, incidental, punitive, special, or consequential damages, including loss of revenue or profit, cost of capital, loss of business reputation or opportunity costs due to delays in payment, whether any such damages arise out of contract, tort (including negligence), strict liability or otherwise.
- Section 12.12 Conflicts. If any provision in this Agreement conflicts or is inconsistent with any ancillary agreements relating to the Project as entered into previously between the Company and the Authority, then the terms, conditions, and obligations contained in this Agreement shall control.
- Section 12.13 Survival of Representations. The covenants and representations made by each of the Parties hereto and contained herein shall survive the performance of any obligations to which such covenants and representations relate.
- Section 12.14 Term of Agreement. The term of this Agreement shall commence on the Effective Date and continue in effect through the expiration or earlier termination of the PILOT Agreement.
- Section 12.15 No Third-Party Beneficiaries. Other than as set forth in this Agreement, this Agreement shall not confer any rights or remedies upon any person other than the Parties hereto and their respective successors or permitted assigns.
- <u>Section 12.16</u> <u>Article and Section Titles and Headings.</u> The article and section titles and headings are for convenience only and do not define, modify, or limit any of the terms and provisions hereof.
- Section 12.17 <u>Incorporation of Exhibits, Annexes and Schedules</u>. The exhibits, annexes and schedules identified in this Agreement are incorporated herein by reference and made a part hereof.
- Section 12.18 Entire Agreement. This Agreement (including the agreements and exhibits referred to herein) constitutes the entire agreement among the Parties hereto and supersedes any prior understandings, agreements, or representations by or among the Parties hereto, whether written or oral.
  - Section 12.19 Amendments and Waivers. No amendment of any provision of this Agreement

shall be valid unless the same shall be in writing and duly signed by an authorized representative of each of the Parties hereto. No waiver by any Party of any default, misrepresentation or breach of warranty or covenant hereunder, whether intentional or not, shall be deemed to extend to any prior or subsequent default, misrepresentation or breach of warranty or covenant hereunder or affect in any way any rights arising by virtue of any prior or subsequent such occurrence.

Section 12.20 Cost and Expense. Except as otherwise specifically set forth herein, each Party hereto agrees to pay its own costs incurred in connection with the Project proposal, including legal fees and all costs and expenses incurred in connection with the preparation of any studies or reports, surveys or approvals, this Agreement or otherwise. The Company shall be responsible for all reasonable transactional costs of the issuance of the Bond and other matters related thereto, including, without limitation: (i) all reasonable legal fees and disbursements of Bond Counsel related to the issuance of the Bond and the preparation and distribution of this Agreement and of transcripts (as described below); (ii) the reasonable fees and disbursements of the Authority's counsel related to closing of the issuance of the Bond (as described below); (iii) the court costs relating to validation of the Bond and recording and filing fees; and (iv) the Authority's financing fee for the issuance of the Bond. The Company shall also be responsible for the fees and disbursements of counsel to the Company.

Section 12.21 Construction. The construction of this Agreement shall be in accordance with State law. Should any term or provision of this Agreement violate State law, such term or provision shall be deemed null and void. In this Agreement, unless State law or the context indicates otherwise, the singular includes the plural and the plural the singular; references to statutes, sections or regulations are to be construed as including all statutory or regulatory provisions consolidating, amending, replacing, succeeding or supplementing the statute, section or regulation referred to; references to "writing" includes typing and other means of reproducing words in a tangible visible form; the words "including," "includes" and "include" shall be deemed to be followed by the words "without limitation" or "but not limited to" or words of similar import; references to articles, sections (or subdivisions of sections), exhibits, appendices, annexes or schedules are to those of this Agreement unless otherwise indicated; references to agreements and other contractual instruments shall be deemed to include all exhibits, schedules and appendices attached thereto; references to days shall mean calendar days unless otherwise specified. The Parties hereto intend that each representation and covenant contained herein shall have independent significance. Capitalized terms utilized herein shall have the meaning ascribed thereto in Article I hereof, unless the meanings of such terms have been otherwise specified in a different context.

Section 12.22 Binding Effect. This Agreement and all terms, provisions and obligations set forth herein shall be binding upon and shall inure to the benefit of the Company and its successors and assigns and shall be binding upon and shall inure to the benefit of the Public Authorities, and the Public Authorities and any other agencies, departments, divisions, governmental entities, public corporations and other entities which shall be successors to the Public Authorities or which shall succeed to or become obligated to perform or become bound by any of the covenants, agreements or obligations hereunder of any of the Public Authorities. In addition, the Parties agree (i) to take all actions, without exception, which may be legally taken, and which are necessary and appropriate at any time to assure the binding effect, legality, and enforceability of their respective obligations hereunder and (ii) not to take any action which would affect adversely in any way whatsoever the binding effect, legality, and enforceability of their respective obligations hereunder.

Section 12.23 Counterparts. This Agreement may be executed simultaneously in multiple counterparts, each of which shall be deemed an original, and it shall not be necessary in making proof of this Agreement to produce or account for more than one such counterpart.

Section 12.24 No Personal Liability of Representatives of the Authority. No official, member, director, officer, agent, or employee of the Public Authorities shall have any personal liability under or relating to this Agreement. Rather, the agreements, undertakings, representations, and warranties contained herein are and shall be construed only as corporate agreements, undertakings, representations, and warranties, as appropriate, of the Public Authorities. Without limitation, and without implication to the

contrary, all Parties hereto waive and release any and all claims against each such official, member, director, officer, agent, or employee personally, under or relating to this Agreement, in consideration of the entry of the Public Authorities into this Agreement.

Section 12.25 No Personal Liability of Representatives of Company. No official, member, director, officer, agent, or employee of the Company shall have any personal liability under or relating to this Agreement. Rather, the agreements, undertakings, representations, and warranties contained herein are and shall be construed only as corporate agreements, undertakings, representations, and warranties, as appropriate, of the Company. Without limitation, and without implication to the contrary, all Parties hereto waive and release any and all claims against each such official, member, director, officer, agent, or employee personally, under or relating to this Agreement, in consideration of the entry of the Company into this Agreement.

Section 12.26 Extension of Deadlines. The Public Authorities' performance of any obligation under this Agreement shall be extended on a day-for-day basis to the extent any performance of that the Public Authorities is delayed by Force Majeure. The Public Authorities shall deliver prompt written notice to the Company (after the Authority has notice of the same) of the event of Force Majeure.

[ONE SIGNATURE PAGE AND SEVEN EXHIBITS FOLLOW] [REMAINDER OF PAGE INTENTIONALLY BLANK] IN WITNESS WHEREOF, the Parties have caused this Project Agreement to be executed in their respective names and their respective seals to be hereunto affixed and attested by their duly authorized officers, all as of the date first above written.

#### SAFER HUMAN MEDICINE, INC.

Signed, sealed, and delivered in the presence of:	By: Name: Title:	
Unofficial Witness	[SEAL]	
Notary Public		
Commission Expiration Date:		
[NOTARY SEAL]		
	DECATUR COUNTY-BAINBRIDGE INDUSTRIAL DEVELOPMENT AUTHORITY	
Signed, sealed, and delivered in the presence of:	By: Name: Title:	
Unofficial Witness	[SEAL]	
Notary Public		
Commission Expiration Date:		
[NOTARY SEAL]		

#### DECATUR COUNTY BOARD OF TAX ASSESSORS

Signed, sealed and delivered in the presence of:	Ву:	
•	Name:	_
V = 1202	Title:	
Unofficial Witness		
9		
	[SEAL]	
Notary Public		
Commission Expiration Date:		
[NOTARY SEAL]		

#### **DECATUR COUNTY TAX COMMISIONER**

	Ву:	
Signed, sealed and delivered in the presence of:	Name:	
in the presence of.	Title:	
Unofficial Witness	[SEAL]	
Notary Public	_^	
Commission Expiration Date:		
INOTARY SEAL!		

#### **DECATUR COUNTY, GEORGIA**

Signed, sealed and delivered	Ву:	
in the presence of:	Name:	
	Title:	
Unofficial Witness		
Ti.	[SEAL]	
Notary Public		
Commission Expiration Date:		
[NOTARY SEAL]		

#### CITY OF BAINBRIDGE, GEORGIA

Signed, sealed and delivered in the presence of:	By: Name: Title:
Unofficial Witness	[SEAL]
Notary Public	
Commission Expiration Date:	N .
[NOTARY SEAL]	

#### DECATUR COUNTY SCHOOL DISTRICT

Signed, sealed and delivered	Ву:	
in the presence of:	Name:	
	Title:	
Unofficial Witness	_	
	[SEAL]	
Notary Public	<del>_</del> ;	
Commission Expiration Date:		
[NOTARY SEAL]		

# EXHIBIT A PROJECT SITE

#### Proposed [lot number/parcel number], Downrange Industrial Park

All that certain tract or parcel of land situate lying and being all or part of [], being in the City of Bainbridge, Decatur County, Georgia and being more particularly described as follows:

Said tract or parcel containing approximately [] acres.

[SITE PLAT/SURVEY]

### EXHIBIT B PERMITTED ENCUMBRANCES

- 1. Right of Way Deed to the State Highway Department of Georgia dated May 16, 1952, and recorded in Book B-6, Page 185, real property records of Decatur County, Georgia.
- 2. Right of Way Deed to Decatur County, Georgia, dated July 17, 1996, and recorded in Book N-19, Page 125, aforesaid records.
- 3. Easements to Georgia Power Company as follows: (a) dated May 27, 1998, and recorded in Book P-20, Page 513, and (b) dated August 18, 2022, and recorded in Book 503, Page 728, aforesaid records.
- 4. [Any matter shown on the plat of survey referred to in the property description which is not objected to by Company prior to [the first day of the Initial Term of the Rental Agreement.]]
- 5. All liens and encumbrances caused to come into being by the Company or consented to in writing by the Company.

# EXHIBIT C PROJECT SCHEDULE

# EXHIBIT D UTILITY REQUIREMENTS (APPLICABLE TO LOCAL GOVERNMENTAL ENTITIES)

Electricity	Daily Ayerage. load kWh/day	Maximum, Load (per hours only) kW/h
	KWIDday	
Jan-24		0.25
Sep-24		0.35
Oct-24		1,00
Jan-26		3.00
Jan-30		7.00
Jan-33		10.0
Dual access pre	ferred; not red	quired.

Natural Gas	Annual Usage	Dailya Averago load	Maximum Lond (per)
13.7.2. 1	MMBtu	MMBtu/d	MMBtu/h
Jan-24	1,267	11	1
Jun-27	5,079	42	3
Jun-29	10,980	92	7
Jun-31	14,257	119	10
Jun-34	16,623	139	11
Required Delivery Date for Year 1 load		6/1/2024	
8" line required i	n place.		

Municipal Water	Annual Usage	Daily Average Lload	Daily Péak Loadis
	gal (000's)	gal/d	gàl/h
Jun-24	11,600	42,963	8,593
Jun-27	46,500	172,222	34,444
Jun-29	100,000	370,370	. 74,074
Jun-31	130,000	481,481	96,296
Jun-34	150,000	555,556	111,141
Water quality required?			potable
Required Delivery Date for Year 1 volumes		6/1/2024	

Wastewater	Annual Ùsage	Daily. Average load	Daily Peak Load
# = X = E	gal (000's)	gal/d	gal/h
Jun-24	9,280	25,080	6,874
Jun-27	37,200	101,320	27,556
Jun-29	80,000	218,750	59,259
Jun-34	104,000	342,350	77,037
Required Delivery Date	6/1/2024		

Effluent Characteristics		
Parameter.	Goncontration (me/L)	
BOD5	200 - 450	
TSS	200 - 350	

It is not expected to have excess oils, fat or grease. No kitchen waste.

Temperature will be less than 100 degrees F.

Free from heavy metals and toxic substances

# EXHIBIT E ROAD INFRASTRUCTURE

Cul-de-sac for entrance to the Project Site on [], as set forth in the Company's final site plan.

### EXHIBIT F PAYMENTS IN LIEU OF TAX

- 1. The Company and the Public Authorities anticipate the Company will make investment in two tranches, (a) beginning in calendar year 2024/2025 and ending in or before calendar year 2031/2032, and (b) beginning in calendar year 2031/2032 and ending in or before calendar year 2038/2039.
- 2. Each tranche of the Project will receive a 20-year property tax savings incentive beginning in the year, for the applicable tranche, in which property becomes subject to ad valorem real/personal property tax (as described in item 4, below). To calculate the payments in lieu of tax owed by the Company pursuant to Section 8.4 of this Agreement, the Applicable Percentage for the beginning year of the respective tranche is to be multiplied by the taxable value of the fee interest of the Project in such year at and after the initial investment in that applicable tranche has become subject to ad valorem property tax. The tax savings incentive to the Company is expressed in terms of the Abatement Percentage, i.e., the percentage savings of the ad valorem real/personal property tax that would otherwise be due.

Year	Applicable Percentage	Abatement Percentage
1-10	0%	100%
11	9%	91%
12	18%	82%
13	27%	73%
14	36%	64%
15	45%	55%
16	54%	46%
17	63%	37%
18	72%	28%
19	81%	19%
20	90%	10%
21 and thereafter	100%	0%

- 3. The Company shall pay normal property taxes with respect to property not titled to the Authority, subject to other exemptions from taxation that may be available to the Company or as set forth in this Agreement otherwise.
- 4. Year 1, for the initial tranche of Capital Expenditures invested with respect to the Project (Tranche 1 Capital Investment), shall be the calendar year commencing on the January 1 following the year in which commercial production commences (or Leased Property is otherwise "placed in service") for the Tranche 1 Capital Investment. During construction of the initial tranche of Project Improvements and prior to the commencement of commercial production, there shall be no ad valorem taxes or payments in lieu of tax payable with regard to the initial tranche.
- 5. Year 1, for the additional tranche of Capital Expenditures invested with respect to the Project (Tranche 2 Capital Investment), shall be the calendar year commencing on the January 1 following the year in which commercial production commences (or Project is otherwise "placed in service") for the Tranche 2 Capital Investment. During construction of the additional tranche of Project Improvements and prior to the commencement of commercial production, there shall be no advalorem taxes or payments in lieu of tax payable with regard to the additional tranche.

# EXHIBIT G STATE INCENTIVES [see attached]



November 30, 2023

Ms. Ann Marie Collins Savills 60 South 6<sup>th</sup> Street Minneapolis, MN 55402

#### Dear Ms. Collins:

In today's global economy, we know your client can choose from many locations to establish their operations. On behalf of the Governor and the state of Georgia, we want to express our appreciation for considering Georgia as the home for Project Liberty. Our goal is for your client to be successful and prosperous in Georgia.

Georgia offers unique assets that set it apart nationally and internationally, and give Project Liberty the edge it needs to grow and compete.

#### Pro-business climate

- Georgia is ranked as the No. 1 State for Doing Business (10 years in a row) by Area Development magazine
- Effective January 2019, Georgia's corporate income tax rate is 5.75%. Prior to this change, the state had a consistent 6% rate since 1969.
- Georgia's single factor apportionment and no 'throw-back' provision means significant savings for companies with substantial sales to customers outside Georgia.
- Georgia offers innovative incentives for businesses that locate or expand in the state.

#### **Outstanding logistics**

- Georgia's location means that 80% of the U.S. market is within a two-day truck haul, and its 5,000 miles of railroad and major rail yards comprise the largest network in the Southeast.
- Georgia's Port of Savannah is the third-busiest port gateway and fastest-growing container port in the U.S.
- Hartsfield-Jackson Atlanta International Airport offers connectivity throughout the world with more than 75 direct flights to five continents and over 150 domestic locations.



#### Well-trained, educated workforce

- In 2022, Area Development magazine named Georgia the No. 1 Competitive Labor Environment and the No. 1 Leading Workforce Development Program in the U.S. Georgia's Quick Start workforce training program is consistently ranked No. 1 by Area Development.
- Talent lives here: Each year Georgia attracts top graduates from the 1.5 million college students within 250 miles of Atlanta.
- Talent moves here: Georgia attracts talent from across the country; Georgia ranks 6<sup>th</sup> in the U.S. with 279,000 annual net migration.

Georgia will continue to have an outstanding business environment, one that supports growth and success. We have a growing workforce, a cost of living that is below the national average, and a great quality of life.

#### **GEORGIA STATUTORY INCENTIVES**

Georgia offers several tax credits to reduce the potential Georgia corporate income tax liability of your operation. These tax credit programs are outlined below along with our other incentives, and their estimated values are based on the county under consideration.

The statutory incentive estimates in this letter are based on the following assumptions:

New Jobs to be created: 186

Private Investment to be made: \$252,000,000 Average Wage for all employees: \$65,000 Timeframe for jobs and investment: 10 years

#### **Overview of Statutory Incentives for Project Liberty**

Incentive Program	Decatur County		
Georgia Tax Credits			
Quality Job Tax Credits	\$2,522,500		
applicable to payroll withholding, once income tax liability exhausted	(Y4-Y5: 58 jobs x \$4,000 credit x 5 years; Y6-Y9: 45 jobs x \$4,500 credit x 5 years; Y10: 14 jobs x \$5,000 credit x 5 years)		
Estimated Value of Statutory Incentives	\$2,522,500		

#### QUALITY JOBS TAX CREDIT

In Decatur County, a company may be eligible for the Quality Jobs Tax Credit if it creates at least 25 qualifying jobs in Georgia within one year of the first date that the company withholds wages for employees in Georgia.

The following are the QJTC job creation thresholds for the communities under consideration:

	Decatur County
Job Creation Threshold	25
Time Period for Creating Qualifying Jobs	12 months

A qualifying job is one that pays wages that are at least 110 percent of the county average. Eligible companies may receive a tax credit of \$2,500 to \$5,000 per job, per year, for up to five years, based on the scaled system below. To qualify, each job must be new to Georgia and:

- have a regular work week of 30 hours or more, and
- pay wages that are at least 110 percent of that county's average wage.

Only jobs that pay at or above 110% of the average wage of the county in which the job is located are eligible for the credit and can be included in the calculation of the company's average wage.

New quality jobs created within seven years can qualify for the credit. Credits may be used to offset the company's state payroll withholding once all other Georgia corporate income tax liability has been exhausted, and may be carried forward for 10 years. New jobs that do not meet the requirements for the Quality Jobs Tax Credit may count toward the Job Tax Credit program if they meet the eligibility requirements for that program separately.



For current average county wages, visit https://explorer.gdol.ga.gov/vosnet/mis/current/ewcurrent.pdf

Average Wagelfor All. Qualifying Jobs (%'of & county average)	Gredit Value per New Quality Job
≥110% and <120%	\$2,500
≥120% and <150%	\$3,000
≥150% and <175%	\$4,000
≥175% and <200%	\$4,500
200% or greater	\$5,000

#### **Quality Jobs Tax Credit Wage Thresholds as of June 2023**

3.55	ZE	P. G. P. 10 ' 9	∵To Earn: 🦚 -	wil die.	
	1 \$2,500 QUTC >	\$3,000	\$4,000	\$4,500	\$5,000
Gormiya 1	of a perijob	Control 14			
701	New jobsimus	tipayat leastti	ils percentage	of county wee	Myavacqa
1.0	440%	120%	wage:	175%	200%
		ual'the followin			
Decatur	\$46,847	\$51,106	\$63,882	\$74,529	\$85,176

<sup>\*</sup>As reported by the Georgia Department of Labor

#### **Estimates**

The following examples of Quality Job Tax Credits are estimates based on wage and job information provided to GDEcD by the company.

Quality Jobs Tax Credit: \$2,522,500 (Y4-Y5: 58 jobs x \$4,000 credit x 5 years; Y6-Y9: 45 jobs x \$4,500 credit x 5 years; Y10: 14 jobs x \$5,000 credit x 5 years)

#### Estimate Details

- 2024 (Year 1): Does not meet job minimum
- 2025 (Year 2): Does not meet job minimum
- 2026 (Year 3): Does not meet job minimum
- 2027 (Year 4): 34 jobs x \$4,000 credit x 5 years



- 2028 (Year 5): 24 jobs x \$4,000 credit x 5 years
- 2029 (Year 6): 12 jobs x \$4,500 credit x 5 years
- 2030 (Year 7): 15 jobs x \$4,500 credit x 5 years
- 2031 (Year 8): 9 jobs x \$4,500 credit x 5 years
- 2032 (Year 9): 9 jobs x \$4,500 credit x 5 years
- 2033 (Year 10): 14 jobs x \$5,000 credit x 5 years
- New job creation threshold not met after Year 10

The example estimates above assume that the credit value will remain constant for the five years that credits are earned (if the jobs are maintained). The actual credit value will be recalculated each year based on the average salary of the qualifying jobs being claimed and the county average wage for the year in which the jobs were first created.

#### Process to Obtain Incentive

To claim the Quality Jobs Tax Credit, file a form IT-QJ with the Georgia income tax return at the time the return is filed. To use the credit to offset payroll withholding taxes, a Form IT-WH must be filed electronically with the Georgia Department of Revenue through the Georgia Tax Center within 30 days after the due date of the Georgia income tax return (including extensions) or within 30 days after the filing of a timely filed Georgia income tax return, whichever occurs first.

#### Requirements to Retain Incentive

If the number of new quality jobs falls below the minimum required to qualify (10, 25, or 50 jobs), the credit is not allowed for the year the number is below the minimum required to qualify. However, there is no recapture of the credit that has already been allowed.

The credits available to the company will therefore depend on which county is selected, the number of new jobs locating in that county, and the average wage of the new (qualifying) jobs. The credit value will be recalculated each year based on the average salary of the qualifying jobs being claimed and the county average wage for the year the jobs were created.

#### Incentive Program Requirements

The Quality Jobs Tax Credit is subject to program requirements as outlined in O.C.G.A. § 48-7-40.17. Rules published by the Georgia Department of Revenue in regulation 560-7-8-.51 have not been updated to reflect changes in the program resulting during the 2019 legislative session.

#### INVENTORY TAX EXEMPTION

Georgia's counties have the authority to enact Freeport Tax Exemption for local businesses through a referendum vote. The four classes of inventory defined by state law are:

- Class 1 Raw materials and goods in process of manufacture
- Class 2 Finished goods produced in Georgia within the last 12 months



- Class 3 Finished goods stored in a Georgia warehouse, dock, or wharf within the last 12 months and destined for shipment out-of-state
- Class 4 Finished goods stored in a Georgia e-commerce fulfillment center on January 1 destined to internet, phone or other remote purchasers, for no more than 12 months

Class of Inventory	Decatur County
Class 1	100% for County
Class 2	100% for County
Class 3	100% for County
Class 4	100% for County

In order to receive Freeport Tax Exemption, companies must file with the county Board of Tax Assessors each year by March 1<sup>st</sup> or April 1<sup>st</sup>, depending on the county.

In closing, we look forward to working with you to further define each of these incentives and its benefits to you.

Best Regards,

Kristi Brigman

Deputy Commissioner, Global Commerce

Disclaimer: All information contained within this document should be considered an estimate and approximate value. Final determination of the value of tax credits, sales and use tax exemptions, and tax liability will be made by the Georgia Department of Revenue.

## EXHIBIT D



FOR IMMEDIATE RELEASE Safer Human Medicine February 18, 2025

#### Safer Human Medicine Acquires Holding Facility in Labelle, Florida

Holding Facility will Complement the Company's Bainbridge Site

[Date] – Safer Human Medicine (SHM) is proud to announce it has closed on a transaction to acquire an existing quarantine facility in Labelle, Florida. This investment gives SHM a unique opportunity to accelerate its holding and quarantine operations for non-human primates (NHPs) while supporting the development of its larger husbandry facility set for construction in Bainbridge, Georgia. Acquiring this facility immediately advances SHM's ability to begin operations with established infrastructure, operational readiness, and an experienced workforce. This existing site represents a critical step toward SHM's mission of advancing medical research safely and efficiently.

The Labelle site offers SHM several key advantages that will bolster its position in the domestic husbandry of NHPs and expand its operational capabilities.

- Efficient Resource Allocation: SHM will conduct quarantine operations at the Labelle site, allowing the Bainbridge facility to focus on NHP husbandry.
- Experienced Workforce: The Labelle site will be operational and staffed before the Bainbridge facility opens, allowing SHM to provide hands-on training for new Bainbridge employees and ensure operational readiness and efficiency.
- Operational Excellence: Having another facility focused on quarantine gives SHM a head start in
  establishing operational processes that uphold the highest standards of safety, animal welfare,
  and environmental responsibility. These processes and experience will be invaluable for the team
  when it opens the facility in Bainbridge.

"We are extremely confident in our ability to integrate the Labelle site into our broader operational plans," said Jim Harkness, CEO of Safer Human Medicine. "This acquisition not only accelerates our timeline for launching operations in Bainbridge but also ensures the highest safety and compliance standards as we expand."

The acquisition supports SHM's broader commitment to economic growth and job creation in Bainbridge, GA:

Economic Investment: SHM's Bainbridge facility is estimated to provide \$743 million in total economic output over the next decade. This includes \$202 million in salaries and benefits, supporting 403 new jobs—227 direct operational roles, 79 construction jobs, and 97 indirect positions in supporting sectors of Bainbridge's economy.

- **Higher Wages:** With an average salary of \$65,000 per year, SHM offers competitive compensation well above Decatur County's average per capita income of \$24,974, significantly improving economic opportunities in rural areas.
- Local Tax Revenue Contributions: The Bainbridge facility will generate \$7.2 million in local tax revenue over the next decade, providing \$3.6 million each to Bainbridge and Decatur County. These funds will support public schools, infrastructure, and essential services.

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#### **About Safer Human Medicine:**

Safer Human Medicine (SaferHM.com) is a trusted provider of high-quality, ethically sourced non-human primates for biomedical research. Committed to advancing medical breakthroughs, we work closely with research institutions and pharmaceutical companies to support the development of life-saving treatments and therapies. Guided by rigorous animal care and welfare standards, Safer Human Medicine ensures the highest ethical practices while enabling critical research that improves human health worldwide.